

JOURNALS
OF THE
Legislative Assembly
OF THE
PROVINCE OF ONTARIO

From 28th of October to 18th of December, 1975
Both Days Inclusive

IN THE TWENTY-FOURTH YEAR OF THE REIGN OF
OUR SOVEREIGN LADY QUEEN ELIZABETH II

BEING THE

**First Session of the
Thirtieth Parliament of Ontario**

SESSION 1975

AND

15th and 16th of January, 1976
Both Days Inclusive

IN THE TWENTY-FOURTH YEAR OF THE REIGN OF
OUR SOVEREIGN LADY QUEEN ELIZABETH II

BEING THE

**Second Session of the
Thirtieth Parliament of Ontario**

1ST SESSION 1976

AND

FROM 9TH OF MARCH TO 18TH OF MARCH, 1976—BOTH DAYS INCLUSIVE
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AND FROM 13TH OF JULY TO 15TH OF JULY, 1976—BOTH DAYS INCLUSIVE
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Both Days Inclusive

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JOURNALS

OF THE

LEGISLATIVE ASSEMBLY

OF THE

PROVINCE OF ONTARIO

1st Session — 30th Parliament

FIRST DAY

TUESDAY, OCTOBER 28TH, 1975

PROCLAMATION

(Great Seal of Ontario)

PAULINE M. MCGIBBON

PROVINCE OF ONTARIO

ELIZABETH THE SECOND, by the Grace of God of the United Kingdom, Canada and Her other Realms and Territories Queen, Head of the Commonwealth, Defender of the Faith.

To Our Faithful the Members elected to serve in the Legislative Assembly of Our Province of Ontario and to every of you,—

GREETING:

ROY McMURTRY } **W**HEREAS it is expedient for certain causes and
Attorney General } considerations to convene the Legislative Assembly
of Our Province of Ontario, WE DO WILL that you and each of you and all
others in this behalf interested, on Tuesday, the twenty-eighth day of October
now next, at Our City of Toronto, personally be and appear for the actual
Despatch of Business, to treat, act, do and conclude upon those things which,
in Our Legislature for the Province of Ontario, by the Common Council of
Our said Province, may by the favour of God be ordained.

HEREIN FAIL NOT.

IN TESTIMONY WHEREOF We have caused these Our Letters to be made Patent and the Great Seal of Our Province of Ontario to be hereunto affixed.

WITNESS:

THE HONOURABLE PAULINE M. MCGIBBON, An Officer of the Order of Canada, Doctor of Laws, Doctor of University (Ottawa), Bachelor of Applied Arts (Theatre),

LIEUTENANT GOVERNOR OF OUR PROVINCE OF ONTARIO,

at Our City of Toronto in Our said Province this seventh day of October in the year of Our Lord one thousand nine hundred and seventy-five and in the twenty-fourth year of Our Reign.

BY COMMAND

MARGARET SCRIVENER,
Minister of Government Services.

3 O'CLOCK P.M.

This being the First Day of the First Meeting of the Thirtieth Parliament of the Province of Ontario for the Despatch of Business, pursuant to a Proclamation of the Honourable Pauline M. McGibbon, O.C., B.A., LL.D., D.U. (Ott.), B.A.A. (Theatre), Lieutenant Governor of the Province, Roderick Lewis, Esquire, Q.C., Clerk of the Legislative Assembly, laid upon the Table of the House a Roll hereinafter fully set out containing a list of the names of the Members who had been returned at the General Elections to serve in this Legislature; which said Members, having taken the Oaths and subscribed the Roll, took their seats in the House.

THIRTIETH GENERAL ELECTION

Office of the Chief Election Officer,
Toronto, October 24th, 1975.

This is to certify that by reason of the Dissolution of the last Legislature on the eleventh day of August, 1975, and in virtue of Writs of Election dated on the eleventh day of August, 1975, issued by the Honourable the Lieutenant Governor, and addressed to the hereinafter-named persons as returning officers for all the Electoral Districts in the Province of Ontario, for the election of Members to represent the several Electoral Districts in the Legislature of the Province in the Parliament convened to meet on the Twenty-eighth day of October, 1975, the following named persons have been gazetted as duly elected to represent the Electoral Districts set opposite their respective names as appears by the Returns of the said Writs, deposited of Record in my office, namely:

ELECTORAL DISTRICT	MEMBER ELECT	RETURNING OFFICER
Algoma	Bud Wildman	Mrs. Francis C. Wallace
Algoma-Manitoulin	John Lane	George Bishop
Brampton	William G. Davis	Robert Williams
Brantford	Mac Makarchuk	George Main
Brant-Oxford-Norfolk	Robert F. Nixon	Mrs. Devona Miller
Brock	Robert Welch	Mrs. Shirley O'Connor
Burlington South	George A. Kerr	Gordon Joedicke
Cambridge	Monty Davidson	Mrs. Bernice Barlow
Carleton	Sidney Handleman	Ross V. Coulter
Carleton East	Evelyn Gigantes	Mrs. Barbara Hibbard
Carleton-Grenville	Donald R. Irvine	Joseph Patterson
Chatham-Kent	Darcy McKeough	Fred Brisco
Cochrane North	Rene Brunelle	Gordon Kydd
Cochrane South	William Ferrier	Wyman E. Brewer
Cornwall	George Samis	R. A. Dauncey
Dufferin-Simcoe	George McCague	J. Earle Williams
Durham East	Doug. Moffatt	George Pollitt
Durham North	William Newman	Gordon MacMillan
Durham West	Charles Godfrey	Mrs. Betty Quantrill
Elgin	Ronald K. McNeil	Harold D. McKenzie
Erie	Ray L. Haggerty	Mrs. Betty Etling
Essex North	Richard Ruston	Jack Shaw
Essex South	Remo Mancini	Thomas R. Mason
Fort William	Iain Angus	Gordon Carson
Frontenac-Addington	J. Earl McEwen	Douglas Brown
Grey	Bob McKessock	Fred McTavish
Grey-Bruce	Edward Sargent	William Cutbush
Haldimand-Norfolk	Gordon I. Miller	F. Arthur Waters
Halton-Burlington	Julian Reed	Roy Coulter
Hamilton Centre	Michael Davison	Philip Scarfone
Hamilton East	Bob Mackenzie	Peter Cicchi
Hamilton-Mountain	John R. Smith	Ralph G. Connor
Hamilton West	Stuart Smith	Paul Drage
Hastings-Peterborough	Clarke T. Rollins	Lloyd H. Price
Huron-Bruce	Murray Gaunt	George McCutcheon
Huron-Middlesex	Jack Riddell	Russell Bolton
Kenora	Leo Bernier	Douglas Ford
Kent-Elgin	John P. Spence	Mrs. Clare Jackson
Kingston and The Islands	Keith Norton	Andrew McDonough
Kitchener	James R. Breithaupt	Mrs. Gertrude Barrett
Kitchener-Wilmot	John Sweeney	Mrs. Joyce Davidson
Lake Nipigon	Jack Stokes	William Vanderploeg
Lambton	Lorne C. Henderson	James Armstrong
Lanark	Douglas Wiseman	Charles Menzies
Leeds	James A. C. Auld	John Jelly
Lincoln	Ross Hall	Mrs. Lena Ambrose
London Centre	David Peterson	William E. Ward
London North	Marv. Shore	Mrs. Frances Dutton
London South	John P. Ferris	Mrs. Edith Wiley
Middlesex	Robert G. Eaton	Duncan C. Lamond
Mississauga East	Bud Gregory	Thomas J. Dale

Mississauga North	Terry Jones	Morley Horton
Mississauga South	R. Douglas Kennedy	Mrs. Joan Stinson
Muskoka	Frank S. Miller	Samuel J. Coad
Niagara Falls	Vincent Kerrio	Harold Buckborough
Nickel Belt	Floyd Laughren	Earl Atkinson
Nipissing	Richard S. Smith	James I. Martyn
Northumberland	Russell D. Rowe	Douglas Maybee
Oakville	James W. Snow	George Winnett
Oshawa	Mike Breaugh	George Martin
Ottawa Centre	Michael Cassidy	Rudolph Wojtyna
Ottawa East	Albert Roy	Leo Godin
Ottawa South	Claude Bennett	Nelson Kidd
Ottawa West	Donald H. Morrow	Robert J. Faulkner
Oxford	Harry C. Parrott	W. David Richards
Parry Sound	Lorne Maeck	Douglas Weeks
Perth	Hugh Edighoffer	John S. Whyte
Peterborough	Gill Sandeman	Mrs. Amy Curtis
Port Arthur	James F. Foulds	William Hogarth
Prescott-Russell	J. Albert Belanger	Armand Brunet
Prince Edward-Lennox	James A. Taylor	Mrs. Mary Grimmon
Quinte	Hugh P. O'Neil	Gerald W. Joyce
Rainy River	T. Patrick Reid	Fred Clinker
Renfrew North	Sean Conway	Les McHugh
Renfrew South	Paul J. Yakabuski	Mrs. Audrey Green
St. Catharines	Robert M. Johnston	Mrs. Nancy Cain
Sarnia	James E. Bullbrook	Ralph Dailey
Sault Ste. Marie	John R. Rhodes	Curtis A. Scott
Simcoe Centre	D. Arthur Evans	Clifford J. Goodhead
Simcoe East	Gordon E. Smith	Ronald Stanton
Stormont-Dundas- Glengarry	Osie F. Villeneuve	Mac LaSalle
Sudbury	Melville C. Germa	Mrs. Alice Sleaver
Sudbury East	Elie W. Martel	Lionel Demers
Timiskaming	Bob Bain	Maurice Leveille
Victoria-Haliburton	John Eakins	Mrs. Catherine Boyd
Waterloo North	Edward R. Good	Peter Dyck
Wentworth	Mel Swart	Alex M. McCrae
Wellington-Dufferin- Peel	Jack Johnson	Victor Phillips
Wellington South	Harry Worton	John Gamble
Wentworth	Ian Deans	Mrs. Pauline Gulliver
Wentworth North	Eric Cunningham	Edward J. Sheehan
Windsor-Riverside	Fred A. Burr	Mrs. Rita Drummond
Windsor-Sandwich	Ted Bounsall	Mrs. Olive Musson
Windsor-Walkerville	Bernard Newman	Mrs. Mamie Meyers
York Centre	Alf. Stong	Mrs. Dorothy Price
York North	William Hodgson	Leslie Hagell

METROPOLITAN TORONTO:

Armourdale	Philip G. Givens	Mrs. Theda Burton
Beaches-Woodbine	Marion Bryden	Ivor Vavasour
Bellwoods	Ross McClellan	George Taylor

Don Mills	Dennis R. Timbrell	Mrs. Shirley Ingham
Dovercourt	Tony Lupusella	Wesley Janz
Downsview	Odoardo DiSanto	Mrs. Leta McLeary
Eglinton	Roy McMurtry	Miss K. Houlahan
Etobicoke	Ed. Philip	Mrs. Frances Nilsen
High Park-Swansea	Ed. Ziembra	Mrs. Anne Anderson
Humber	John P. MacBeth	Mrs. Lillian Calhoun
Lakeshore	Patrick D. Lawlor	Fred Moore
Oakwood	Tony Grande	Gus Caruso
Oriole	John Williams	Mrs. Lois Clancy
Parkdale	Jan Duksza	Jack Shedden
Riverdale	James A. Renwick	Edward W. Matthews
St. Andrew-St. Patrick	Larry Grossman	Miss Lesley Singer
St. David	Margaret Scrivener	Mrs. Naomi Goldie
St. George	Margaret Campbell	Mrs. Julie Gray
Scarborough Centre	Frank Drea	Mrs. Reta Howarth
Scarborough East	Margaret Birch	Mrs. Shirley Painter
Scarborough-Ellesmere	David Warner	Mrs. Isobel Proctor
Scarborough North	Thomas L. Wells	Mrs. Edna Nichols
Scarborough West	Stephen Lewis	Mrs. M. Neundrof
Wilson-Heights	Vernon M. Singer	Mrs. Bess Godfrey
York East	Arthur K. Meen	Mrs. Vera Roblin
York Mills	Bette Stephenson	H. E. Corey
York South	Donald C. MacDonald	Alex L. Crocker
York West	Nicholas G. Leluk	Mrs. Lorna Buffett
Yorkview	Fred Young	Mrs. Lillian Newton

RODERICK LEWIS,
Chief Election Officer.

And the House having met,

The Honourable the Lieutenant Governor, having entered the House, took her seat on the Throne.

Mr. Welch, the Government House Leader then said:

“I am commanded by the Honourable the Lieutenant Governor to state that she does not see fit to declare the causes of the summoning of the present Legislature of this Province until a Speaker of this House shall have been chosen according to law, but today at a subsequent hour Her Honour will declare the causes of the calling of this Legislature.”

Her Honour was then pleased to retire.

And the Clerk having called for nominations for the office of Speaker, the Premier, Mr. Davis, addressing himself to the Clerk, proposed to the House for their Speaker Russell D. Rowe, Esquire, Member for the Electoral District of Northumberland, which motion was seconded by Mr. Lewis, and it was,

Resolved, That Russell D. Rowe, Esquire, do take the Chair of this House as Speaker.

The Clerk having declared the Honourable Russell D. Rowe duly elected, he was conducted by the Premier and Mr. Lewis to the Dais, where, standing on the upper step, he returned his humble acknowledgment to the House for the great honour they had been pleased to confer upon him by choosing him to be their Speaker.

And thereupon he sat down in the Chair and the Mace was laid upon the Table.

The House then adjourned during pleasure.

The Honourable the Lieutenant Governor then entered the House and took her seat on the Throne.

Mr. Speaker then addressed Her Honour to the following effect:

May it please Your Honour,

The Legislative Assembly have elected me as their Speaker, though I am but little able to fulfil the important duties thus assigned to me.

If, in the performance of those duties, I should at any time fall into error, I pray that the fault may be imputed to me and not to the Assembly whose servant I am, and who, through me, the better to enable them to discharge their duty to their Queen and Country, hereby claim all their undoubted rights and privileges, especially that they may have freedom of speech in their debates, access to your person at all seasonable times, and that their proceedings may receive from you the most favourable consideration.

The Government House Leader then said:

Mr. Speaker,

I am commanded by the Honourable the Lieutenant Governor to declare to you that she freely confides in the duty and attachment of the Assembly to Her Majesty's person and Government, and not doubting that the proceedings will be conducted with wisdom, temperance and prudence, she grants and upon all occasions will recognize and allow the constitutional privileges.

I am commanded also to assure you that the Assembly shall have ready access to Her Honour upon all suitable occasions, and that their proceedings, as well as your words and actions, will constantly receive from her the most favourable construction.

The Honourable the Lieutenant Governor was then pleased to open the Session with the following gracious speech:

Mr. Speaker and Members of the Legislative Assembly of Ontario:

I am pleased to welcome you to the opening of the First Session of the Thirtieth Parliament of Ontario, and especially so to those Honourable Members whose first term of office is now beginning.

In this brief session, my Government will deal primarily with the following critical issues: inflation, rents, mortgage interest rates and tenant security.

Our Province faces times which will require a demonstration of co-operation in placing the common good above other interests. The Government, in its concern over the economic health of the Province and the problems of inflation and unemployment, supports the decision of the Government of Canada to launch a nation-wide attack on these problems.

Notre province se trouve à une époque où la coopération sera indispensable et où il faudra placer le bien commun avant tout autre intérêt. Se préoccupant du bien-être économique de la province, ainsi que des problèmes de l'inflation et du chômage, l'Ontario appuie la décision du gouvernement du Canada, qui vient de prendre des mesures à l'échelle nationale pour lutter contre l'inflation.

The Government appeals to the people of Ontario to be resolute in this fight against inflation and to make the program work.

Ontario firmly believes that to be most effective, the program should be applied as uniformly as possible throughout Canada. The Government has therefore decided that the national program should apply directly to the public sector in Ontario in the same way as with other sectors in the economy.

Ontario has made representations to Ottawa to improve the anti-inflation program. These include the need for a firmer approach to price controls, tighter expenditure restraints by the Federal Government in its own operations, and a re-evaluation of the \$600 limit on pay increases at the lower end of the scale.

The Ontario Government has led the way during the past year in restraining its own expenditures and reducing the growth of its civil service. These measures will be continued in reinforcement of the national program.

Ontario's economy is making a good recovery after the setback experienced in the first part of this year. Unemployment, which rose to 7.3% in Canada this summer, reached a high in Ontario of 6.4% in June and has since fallen to 5.8%. So far this year, 102,000 new jobs have been created in this province.

You will be asked to proceed with amendments to The Development Corporations Act and The Municipal Act to establish an industrial parks program which will offer financial aid to municipalities to acquire and service facilities for this purpose.

The Province recognizes its responsibilities to senior citizens in a weaker economic position in our community, and will introduce a new Rent Supplement program retroactive to April 1st, 1975.

The Government intends to introduce a program retroactive to July 30, 1975, to protect tenants against unjustified rent increases. In addition, new legislation will be brought forward to provide security of tenure for residential tenants.

Several appeals have been made to the Federal Government to insulate residential mortgage rates from the direct influence of monetary policy decisions and so relieve the burden of increased mortgage interest rates on owner-occupied residences. In the absence of Federal action, Ontario is prepared to proceed on its own.

Legislation will be introduced to treat the assessment of condominiums in the same way as single family dwellings.

You will be asked to approve legislation to regulate retail sales activities on Sundays, as well as on certain public holidays. The proposed legislation seeks to reaffirm Sundays and holidays as days of restricted commercial activity, to protect workers, and in the interests of preserving and enhancing family life.

The Government is convinced that the acquisition of all firearms must be strictly controlled as a means of combatting increasing and tragic incidences of violence in our society. The Government has urged repeatedly that this can best be dealt with through amendments to the Criminal Code of Canada. The Federal Government now appears to agree with this position and has indicated that it will be taking early action on the national level along the lines which Ontario has proposed. In the event that there is any undue delay in this matter, the Ontario Government is prepared to introduce legislation to cover this province until such time as a national program is in place.

It is my Government's aim to provide the people of Ontario with assured energy supplies at competitive prices and with minimum harm to the environment.

Because of the very high capital costs of developing new energy production facilities, the Government has directed Ontario Hydro to pursue the possibility of increased interprovincial exchanges of electricity by the development of regional transmission grids, with the aim of providing electricity to Ontario at the lowest cost consistent with adequate systems security.

You will be asked to approve legislation for orderly allocation of natural gas supplies, in the event of possible shortages before additional supplies become available.

Above all, my Government urges the people of Ontario, whether as individuals or as corporate consumers, to co-operate in saving energy to help reduce overall consumption and waste of resources.

The measures outlined in this address and others that will be presented in the course of this session face up to the economic and social problems of Ontario, and offer a challenge to this Legislature to work responsibly in the interests of the people of our province.

My Government is aware that agreement on the serious nature of present problems does not necessarily mean a consensus on appropriate solutions. At the same time, the Government is confident of the capacity of this Assembly to do the job at hand, and to do it effectively.

In our Sovereign's name, I thank you.

God bless the Queen and Canada.

Her Honour was then pleased to retire.

PRAYERS

3.15 O'CLOCK P.M.

Mr. Welch delivered to Mr. Speaker a message from the Honourable the Lieutenant Governor signed by her own hand, and the said message was read by Mr. Speaker and is as follows:—

PAULINE M. MCGIBBON

The Lieutenant Governor transmits Estimates of certain sums required for the services of the Province for the year ending the 31st March, 1976 and recommends them to the Legislative Assembly.

Toronto, 28th October, 1975.

(*Sessional Paper No. 3—Volume 1, 2, 3 and 4*).

Ordered, That the message of the Lieutenant Governor, together with the Estimates accompanying the same, be referred to the Committee of Supply.

Mr. Speaker then reported,

That, to prevent mistakes, he had obtained a copy of Her Honour's Speech, which he would read. (Reading dispensed with).

The following Bill was introduced and read the first time:—

Bill 1, An Act to amend The Judicature Act. *Mr. McMurtry*.

Mr. Speaker informed the House that Mr. Lewis is recognized as Leader of Her Majesty's Loyal Opposition.

Sessional Papers presented during the interval between Parliaments were Tabled as follows:—

Fourth and Fifth Report of the Ontario Commission on the Legislature (*Sessional Paper Nos. 5 and 6*).

Ordered, That the Speech of the Honourable the Lieutenant Governor to this House be taken into consideration on Thursday next.

On motion by Mr. Welch,

Ordered, That, Private Bills will not be considered at this Session, such Bills to be taken up at the beginning of the next regular Session.

On motion by Mr. Welch seconded by Mr. Deans,

Ordered, That, in consideration of the Estimates for the fiscal year 1975-76 only those Votes, consideration of which was not completed by the previous Assembly, be considered at the present Session, as follows:

By Committee of Supply in the total of 33 hours, 30 minutes:

The Estimates of the following ministries: Treasury, Economics and Intergovernmental Affairs, Health, Social Development, Natural Resources, Resources Development, Education, Office of the Premier, Cabinet Office, Office of the Lieutenant Governor.

By a Standing Committee on Estimates, in a total of 14 sitting days, commencing tomorrow, such Committee to have authority to sit concurrently with the House, and to permit substitutions on the customary notice to the Chairman, such Committee to be composed as follows: Mr. Edighoffer, Chairman, Messrs. Angus, Bounsall, Cassidy, Drea, Eakins, Eaton, Kennedy, Leluk, Lupusella, McCague, McEwen, Norton, O'Neil, Samis, Sargent, Villeneuve, Wildman, Williams:

The Estimates of the following ministries: Industry and Tourism, Labour, Energy and Housing.

On motion by Mr. Welch, seconded by Mr. Deans,

Ordered, That Mr. Stokes, Member for the Electoral District of Lake Nipigon, be appointed Deputy Speaker and Chairman of Committees of the

Whole House, and Mr. Smith, Member for the Electoral District of Simcoe East, be appointed Deputy Chairman of Committees of the Whole House, for this Assembly.

The House then adjourned at 3.30 p.m.

SECOND DAY

WEDNESDAY, OCTOBER 29TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

Before the Question Period, Mr. Speaker addressed the House as follows:—

I know that those Members who were in the last Legislature will agree with me that the Question Period was getting out of hand, and I hope that the House will agree that stricter compliance with the Standing Orders is desirable.

Firstly, I point out that by Standing Order 27(d) oral questions must be confined to matters of urgency and of public importance. I suggest that the majority of the questions asked of recent years have not been urgent and, in many cases, could not be considered of public importance.

Clause (h) of the same Standing Order provides that no argument or opinion is to be offered nor any facts stated except so far as may be necessary to explain the question. It has become the practice to preface these oral questions with long preambles preceded by the words "in view of the fact that". In most cases the alleged facts were not facts at all but expressions of opinion. In either case they were out of order. A question should be a simple interrogative, starting with an interrogative word such as why, how, where, etc.

I must again remind the Members that the purpose of a question is to obtain information, not to give it.

I also direct the attention of the House to clause (f) which provides for supplementary questions "*arising out of the Minister's reply*". Many questions have been asked which, although perhaps related to the same subject matter, have not arisen out of the Minister's reply. Such questions should be asked as original questions when the Member gets the floor.

I would also point out that Ministers' answers in many cases have been much too long, even when given immediately. I ask the Ministers to keep their answers as brief as possible and direct their attention to the final phrases of clause (d) of Standing Order 27. I suggest that even if a Minister is able to reply immediately, if he feels that the question requires a very lengthy answer he should take it as notice and deliver his answer on a subsequent day as a statement under "*Statements by the Ministry*".

The following Sessional Paper was tabled:—

Report of the Ministry of Correctional Services for the fiscal year 1974-1975 (No. 7).

On motion by Mr. McMurtry, seconded by Mr. Singer,

Ordered, That pursuant to the provisions of Section 16 of the Ombudsman Act, 1975, a Select Committee be appointed to consider and set out general rules and guidelines for the guidance of the Ombudsman and to provide formal recommendations to the Legislature thereon on or before December 1, 1975, the said committee to consist of seven Members as follows: Mr. Singer, Chairman, Messrs. Grossman, Hodgson, Lawlor, Norton, Reid (Rainy River), Renwick.

The following Bills were introduced and read the first time:—

Bill 2, An Act to amend The Highway Traffic Act. *Mr. Snow.*

Bill 3, An Act to amend The Public Commercial Vehicles Act. *Mr. Snow.*

Bill 4, An Act to amend The Ontario Energy Board Act. *Mr. Timbrell.*

Bill 5, An Act to regulate Holiday Closings for Retail Businesses. *Mr. MacBeth.*

Bill 6, An Act to amend The Development Corporations Act, 1973. *Mr. Bennett.*

Bill 7, An Act to amend The Municipal Act. *Mr. McKeough.*

Bill 8, An Act to amend The Assessment Act. *Mr. Meen.*

Bill 9, An Act to amend The Bills of Sale and Chattel Mortgages Act. *Mr. Handleman.*

Bill 10, An Act to amend The Assignment of Book Debts Act. *Mr. Handleman.*

Bill 11, An Act to amend The Conditional Sales Act. *Mr. Handleman.*

Bill 12, The Labour Ombudsman Act, 1975. *Mr. Reid* (Rainy River).

Bill 13, An Act to amend The Consumer Reporting Act, 1973. *Mr. Reid* (Rainy River).

Bill 14, An Act to relieve Persons from Liability in respect of voluntary Emergency Medical and First Aid Services. *Mr. Haggerty.*

Bill 15, An Act to provide for the Establishment of Safety Committees.
Mr. Haggerty.

The House, according to Order, resolved itself into the Committee of Supply, to consider Estimates of the Ministry of Treasury, Economics and Intergovernmental Affairs.

and after some time,

Mr. Speaker resumed the Chair, and the Chairman reported progress, also, That the Committee had directed him to ask for leave to sit again.

Ordered, That the Report be received.

Resolved, That the Committee have leave to sit again.

The House than adjourned at 6.00 p.m.

THIRD DAY

THURSDAY, OCTOBER 30TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

On motion by Mr. Welch, seconded by Mr. Deans,

Ordered, That a Select Committee of this House be appointed to study Reports 4 and 5 of the Ontario Commission on the Legislature, and to report to the Legislature on the advisability of implementing the recommendations of the Reports, or any part or parts thereof; and, if deemed advisable, the method and timing of implementation.

And the said Committee to consist of the following seven members: Morrow (Chairman), Cassidy, Gaunt, Good, Gregory, Martel, McNeil.

On motion by Mr. Timbrell, seconded by Mr. Deans,

Ordered, That a Select Committee of this House be appointed to review Ontario Hydro's proposals to increase bulk power rates for 1976, together with the report of the O.E.B. to the Minister of Energy thereon under section 37a of The Ontario Energy Board Act, dated October 10, 1975, and such other information as the Committee may consider relevant for its purpose, in light of the anti-inflation program of the Government of Canada; and the Ontario commitment to that program; and to prepare and submit a report before the

end of December 1975, advising the Legislature whether, in the opinion of the Committee, such rate increase proposals are in keeping with or supportive of the anti-inflation program of the Government of Canada and the Ontario commitment to that program; and consistent with Ontario Hydro's obligation to provide power at cost; and if not, to report to the Legislature, with its recommendations.

In carrying out its terms of reference the Committee shall have regard to the following factors:

- current economic conditions;
- recovery of additional operating costs;
- dependence upon adequate electricity supply for Ontario's future economic well being;
- maintenance of Hydro's financial integrity;
- any provisions of the said program respecting increasing energy prices,

and that the Select Committee have authority to sit during the interval between sessions and have full power and authority to employ counsel and such other personnel as may be deemed advisable and to call for persons, papers and things, and to examine witnesses under oath and the Assembly doth command and compel attendance before the said Select Committee of such persons and the production of such papers and things as the Committee may deem necessary for any of its proceedings and deliberations, for which the Honourable Speaker may issue his warrant or warrants;

and the said committee to be composed of the following twelve Members: MacDonald, Chairman; Bullbrook, Deans, Drea, Gigantes, Grossman, Haggerty, Maeck, Peterson, Renwick, Williams and Wiseman.

And the said Committee may request such coverage of its proceedings by Hansard and the printing of such papers as the Committee deems appropriate.

The following Bill was introduced and read the first time:—

Bill 16, An Act to amend The Highway Traffic Act. *Mr. Roy.*

The Order of the Day for the Consideration of the Speech of the Honourable the Lieutenant Governor at the opening of the Session having been read,

Mr. Norton moved, seconded by Mr. Jones,

That an humble Address be presented to the Honourable the Lieutenant Governor as follows:

To the Honourable Pauline M. McGibbon, O.C., B.A., LL.D., D.U. (Ott), B.A.A. (Theatre) Lieutenant Governor of Ontario.

We, Her Majesty's most dutiful and loyal subjects, the Legislative Assembly of the Province of Ontario, now assembled, beg leave to thank Your Honour for the gracious Speech Your Honour has addressed to us.

And a debate having ensued, it was, on motion by Mr. Welch,

Ordered, That the debate be adjourned.

The House, according to Order, resolved itself into the Committee of Supply.

(In the Committee)

Resolved, That there be granted to Her Majesty, for the services of the fiscal year ending March 31st, 1976, the following sums:—

MINISTRY OF TREASURY, ECONOMICS AND INTERGOVERNMENTAL AFFAIRS

1006.	To defray the expenses of the Urban and Regional Affairs Program.....	\$ 76,592,000
1007.	To defray the expenses of the Tax Reform Program.....	333,647,000
1008.	To defray the expenses of the General Financial Assistance Program.....	32,420,000
1009.	To defray the expenses of the Ontario Land Corporation Program.....	5,000

And after some time,

Mr. Speaker resumed the Chair; and the Chairman reported, That the Committee had come to certain Resolutions also, That the Committee had directed him to ask for leave to sit again.

Ordered, That the Report be received.

Resolved, That the Committee have leave to sit again.

The House then adjourned at 6.00 p.m.

FOURTH DAY

FRIDAY, OCTOBER 31ST, 1975

PRAYERS

10.00 O'CLOCK A.M.

The following Sessional Papers were tabled:—

Ontario Northland Transportation Commission Annual Report for December 31st, 1974 (*No. 8*).

Ontario Telephone Service Commission Annual Report ending December 31st, 1974 (*No. 9*).

Ontario Energy Board Annual Report for year ending December 31st, 1974 (*No. 10*).

Ministry of Energy Annual Report for year ending March 31st, 1975 (*No. 11*).

Ontario Hydro Annual Report 1974 (*No. 12*).

The House, according to Order, resolved itself into the Committee of Supply, to consider Estimates of the Ministry of Education,

and after some time,

Mr. Speaker resumed the Chair, and the Chairman reported progress, also, That the Committee had directed him to ask for leave to sit again.

Ordered, That the Report be received.

Resolved, That the Committee have leave to sit again.

The House then adjourned at 1.05 p.m.

FIFTH DAY

MONDAY, NOVEMBER 3RD, 1975

PRAYERS

2.00 O'CLOCK P.M.

The following Sessional Paper was tabled:—

Annual Report of the Ministry of Labour 1974-75 (*No. 13*).

On motion by Mr. Welch,

Ordered, That, Mrs. Campbell be substituted for Mr. Good on the Select Committee appointed to consider the Fourth and Fifth Reports of the Commission on the Legislature.

The Order of the Day for resuming the Adjourned Debate on the Motion for an Address in Reply to the Speech of the Honourable the Lieutenant Governor at the opening of the Session having been read,

The debate was resumed, and, after some time, it was,

On motion by Mr. Nixon,

Ordered, That the debate be adjourned.

The House, according to Order, resolved itself into the Committee of Supply.

(In the Committee)

Resolved, That there be granted to Her Majesty, for the services of the fiscal year ending March 31st, 1976, the following sum:—

MINISTRY OF EDUCATION

2801. To defray the expenses of the Ministry Administration	
Program.....	\$ 76,015,000

And after some time,

Mr. Speaker resumed the Chair; and the Chairman reported, That the Committee had come to a certain Resolution also, That the Committee had directed him to ask for leave to sit again.

Ordered, That the Report be received.

Resolved, That the Committee have leave to sit again.

The House then adjourned at 6.00 p.m.

SIXTH DAY

TUESDAY, NOVEMBER 4TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

On motion by Mr. Welch,

Ordered, That, commencing tomorrow, each Wednesday with the exception of Wednesday, November 12th, will be reserved for meetings of committees and that when the House adjourns on Friday, November 7th, it will stand adjourned until Wednesday, November 12th.

The following Bills were introduced and read the first time:—

Bill 17, An Act to amend The Ministry of Government Services Act, 1973.
Mr. Singer.

Bill 18, An Act to establish The Ontario Bill of Rights. *Mr. Roy.*

Bill 19, An Act to amend The Ontario Human Rights Code. *Mr. Newman*
(Windsor-Walkerville).

Mr. Speaker informed the House that pursuant to Section 82 of The Legislative Assembly Act he had been informed that the Members of the Board of Internal Economy of this House are Messrs. Auld, Breithaupt, Deans, Morrow, Snow and Welch.

The Order of the Day for resuming the Adjourned Debate on the Motion for an Address in Reply to the Speech of the Honourable the Lieutenant Governor at the opening of the Session having been read,

The debate was resumed, and, after some time,

Mr. Nixon moved, seconded by Mr. Breithaupt,

That the Motion for an Address in Reply to the Speech of the Honourable the Lieutenant Governor now before the House be amended by adding thereto the following words:—

But this House regrets the failure of the Government to accept its responsibility to provide for the direct administration of federal Wage and Price Controls.

The debate continued, and, after some time, it was,

On motion by Mr. Welch,

Ordered, That the debate be adjourned.

The House, according to Order, resolved itself into the Committee of Supply.

(In the Committee)

THE EVENING SITTING

8.00 O'CLOCK P.M.

Resolved, That there be granted to Her Majesty, for the services of the fiscal year ending March 31st, 1976, the following sum:—

MINISTRY OF EDUCATION

2802. To defray the expenses of the Education Development
and Administration Program.....\$ 1,563,415,000

And after some time,

Mr. Speaker resumed the Chair; and the Chairman reported, That the Committee had come to a certain Resolution also, That the Committee had directed him to ask for leave to sit again.

Ordered, That the Report be received.

Resolved, That the Committee have leave to sit again.

—————
The House then adjourned at 10.30 p.m.

SEVENTH DAY

WEDNESDAY, NOVEMBER 5TH, 1975

—————
The Select Committee on Ontario Hydro's proposed rate increase met.

EIGHTH DAY

THURSDAY, NOVEMBER 6TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

Mr. Edighoffer from the Standing Estimates Committee reported the following Resolution:—

Resolved, That Supply in the following amounts and to defray the expenses of the Ministry of Industry and Tourism be granted to Her Majesty for the fiscal year ending March 31st, 1976:—

MINISTRY OF INDUSTRY AND TOURISM:

Ministry Central Office Program.....	\$ 705,000
Industry Development Program.....	7,034,000
Trade Development Program.....	2,578,000
Tourism Development Program.....	7,326,000
Operations Program.....	6,501,000
Communications Program.....	860,000
Administration Program.....	1,601,000
Ontario Place Corporation Program.....	3,795,000
Industrial Incentives and Development Program.....	15,550,000

The following Bill was introduced and read the first time:—

Bill 20, An Act to provide for the Review of Rents in respect of Residential Premises. *Mr. Rhodes.*

The following Bills were read the second time:—

Bill 1, An Act to amend The Judicature Act. *Ordered for Third Reading.*

Bill 2, An Act to amend The Highway Traffic Act. *Ordered for Committee of the Whole House.*

Bill 3, An Act to amend The Public Commercial Vehicles Act. *Ordered for Committee of the Whole House.*

Bill 4, An Act to amend The Ontario Energy Board Act. *Ordered for Select Committee.*

THE EVENING SITTING

8.00 O'CLOCK P.M.

Bill 5, An Act to regulate Holiday Closings for Retail Businesses. *Ordered for Select Committee.*

On motion by Mr. Welch, seconded by Mrs. Birch,

Ordered, That, a Select Committee be established to consider Bills 4 and 5, such committee to have authority to sit concurrently with the House and to be composed of the following members: Campbell, Chairman; Bain, Bryden, Evans, Johnston (St. Catharines), Jones, Lane, Peterson, Philip, Reed (Halton-Burlington), Yakabuski, Ziembra.

Debate on the motion for Second Reading of Bill 8, An Act to amend The Assessment Act, was adjourned.

The House then adjourned at 10.30 p.m.

NINTH DAY

FRIDAY, NOVEMBER 7TH, 1975

PRAYERS

10.00 O'CLOCK A.M.

The following Sessional Papers were tabled:—

Annual Reports of the Ontario Development Corporation, the Northern Ontario Development Corporation, and the Eastern Ontario Development Corporation of all loans made and of all the guarantees given for payment of loans (*No. 14*).

Financial Reports of the University of Toronto and the University of Western Ontario, for the year ended April 30, 1975 (*Nos. 15 and 16*).

Ryerson Polytechnical Institute for the year ended March 31, 1975 (*No. 17*).

Mr. Morrow from the Select Committee on Reports 4 and 5 of the Ontario Commission on the Legislature presented a Report which was read as follows and adopted:—

Your committee recommends that it have authority to sit during the interval between sessions, that it be allowed to employ such personnel as may be deemed advisable for the purpose of preparing its Report and that the Committee have authority to sit concurrently with the House if it deems necessary.

On motion by Mr. Welch,

Ordered, That, the Select Committee on Ontario Hydro's Proposed Rate Increase be authorized to sit concurrently with the House for the conduct of its business.

The following Bill was introduced and read the first time:—

Bill 21, An Act to establish a Medical Data Bank. *Mr. Newman* (Windsor-Walkerville).

The Order of the Day for resuming the Adjourned Debate on the Amendment to the Motion for an Address in Reply to the Speech of the Honourable the Lieutenant Governor at the opening of the Session, having been read,

The debate was resumed and, after some time, it was,

On motion by Mr. Shore.

Ordered, That the debate be adjourned.

The House then adjourned at 1.00 p.m.

TENTH DAY

WEDNESDAY, NOVEMBER 12TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

The following Sessional Papers were tabled:—

Annual Report of the Ministry of Health 1974-75 (*No. 18*).

Order-in-Council approved with regard to an expropriation approved under subsection 3 of section 6 of The Expropriations Act (*No. 19*).

Report of The Task Force on Legal Aid Part II (*No. 20*).

Before the Orders of the Day Mr. MacDonald asked for permission of the House for telecasting the meetings of the Committee investigating Hydro rates.

Mr. Speaker ruled as follows:—

“The questions of coverage of proceedings in the House and its Committees is, as all Members are aware, one that has been raised in the House many times over the years. Except for one or two special exceptions the rule that has been followed is that no such coverage will be permitted until such time as the House itself may decide to change the practice. Specific mention should be made of the exceptions: Firstly, the ceremonial part of the Opening of a new Session has customarily been televised and broadcast, but even here it is to be noted that such coverage stops as soon as the Lieutenant Governor has left the Chamber and the House enters upon its own business. Secondly, on two or three occasions by unanimous agreement the presentation of the Budget has received such coverage.

Committees are emanations of the House and they are bound by the rules and precedents of the House itself. No Committee and certainly no Chairman of a Committee has authority to give permission for coverage which is not permitted in the House. However, the most important aspect of this incident is that the Commission on the Legislature has made a specific

recommendation to the House that coverage by the electronic media be permitted in the House itself and in all its Committees. The report containing this recommendation has been referred to a Select Committee for consideration and recommendation. It seems to me to be an affront to that Committee and to the House to anticipate what its recommendation in this area will be and to take the action that was taken before the Committee has had a chance to make its recommendation”.

The Government House leader suggested that the House might give unanimous consent to the suggested procedure as an experiment and without establishing a precedent. Unanimous consent was not given.

The following Bill was introduced and read the first time:—

Bill 22, An Act to control Professional Fund-raising Corporations. *Mr. Newman.* (Windsor-Walkerville).

The House, according to Order, resolved itself into the Committee of Supply, to consider Estimates of the Ministry of Health.

THE EVENING SITTING

8.00 O’CLOCK P.M.

and after some time,

Mr. Speaker resumed the Chair, and the Chairman reported progress, also, That the Committee had directed him to ask for leave to sit again.

Ordered, That the Report be received.

Resolved, That the Committee have leave to sit again.

The House then adjourned at 10.30 p.m.

ELEVENTH DAY

THURSDAY, NOVEMBER 13TH, 1975

PRAYERS

2.00 O’CLOCK P.M.

The following Sessional Papers were tabled:—

The Ontario Municipal Improvement Corporation, Financial Statements and Report on the Audit for the year ended March 31, 1975 (*No. 21*).

The Ontario Universities Capital Aid Corporation, Financial Statements and Report on the Audit for the year ended March 31, 1975 (*No. 22*).

The Ontario Education Capital Aid Corporation, Financial Statements and Report on the Audit for the year ended March 31, 1975 (*No. 23*).

Public Service Superannuation Fund, Statement of Fund and Report on the Audit for the year ended March 31, 1975 (*No. 24*).

Civil Service Commission Annual Report 1974-75 (*No. 25*).

Mrs. Campbell from the Select Committee to consider Bills 4 and 5 presented the Committee's Report which was read as follows and adopted:—

Your Committee begs to report the following Bill without amendment:—

Bill 4, An Act to amend The Ontario Energy Board Act. *Ordered for Committee of the Whole House.*

The following Bills were introduced and read the first time:—

Bill 23, An Act to amend The Highway Traffic Act. *Mr. Roy.*

Bill 24, An Act to amend The Election Act. *Mr. Grossman.*

Bill 25, An Act to prevent the post retirement integration of Insurance Moneys and Pension Benefits with increases in Government social security plans. *Mr. Laughren.*

The debate on the motion for Second Reading of Bill 8, An Act to amend The Assessment Act, was resumed, and, after some time, the motion was carried and the Bill was accordingly read the second time and *Ordered for Committee of the Whole House.*

A debate arose on the motion for Second Reading of Bill 6, An Act to amend The Development Corporations Act, 1973, and after some time, the motion was carried on the following division:—

AYES

Auld	Eakins	Handleman
Belanger	Eaton	Henderson
Bennett	Edighoffer	Hodgson
Bernier	Evans	Johnson
Birch	Ferris	(Wellington-Dufferin-Peel)
Breithaupt	Gaunt	Johnston
Brunelle	Givens	(St. Catharines)
Bullbrook	Good	Jones
Campbell	Gregory	Kennedy
Conway	Grossman	Kerr
Cunningham	Haggerty	Kerrio
Drea	Hall	Lane

AYES—Continued

Leluk	Nixon	Smith (Nipissing)
MacBeth	Norton	
Maeck	O'Neil	Smith (Hamilton West)
Mancini	Parrott	
McCague	Peterson	Snow
McEwen	Reed (Halton-Burlington)	Spence
McKeough	Reid (Rainy River)	Stephenson
McMurtry		Stong
McNeil	Rhodes	Sweeney
Meen	Riddell	Taylor
Miller (Haldimand-Norfolk)	Roy	Timbrell
Miller (Muskoka)	Ruston	Welch
Morrow	Scrivener	Wells
Newman (Durham North)	Singer	Williams
Newman (Windsor-Walkerville)	Smith (Simcoe East)	Wiseman
	Smith (Hamilton Mountain)	Worton
		Yakabuski—79.

NAYS

Angus	Dukszta	McClellan
Bain	Ferrier	Moffat
Bounsall	Foulds	Philip
Breaugh	Germa	Renwick
Bryden	Gigantes	Samis
Burr	Godfrey	Sandeman
Cassidy	Grande	Sargent
Davidson (Cambridge)	Laughren	Stokes
Davison (Hamilton Centre)	Lawlor	Swart
Deans	Lupusella	Warner
di Santo	MacDonald	Wildman
	Makarchuk	Young
	Martel	Ziemba—37.

And the Bill was accordingly read the second time and *Ordered for Committee of the Whole House.*

The following Bills were read the second time:—

Bill 7, An Act to amend The Municipal Act. *Ordered for Committee of the Whole House.*

Bill 9, An Act to amend The Bills of Sale and Chattel Mortgages Act. *Ordered for Third Reading.*

Bill 10, An Act to amend The Assignment of Book Debts Act. *Ordered for Third Reading.*

Bill 11, An Act to amend The Conditional Sales Act. *Ordered for Third Reading.*

A debate arose on the motion for Second Reading of Bill 20, An Act to provide for the Review of Rents in respect of Residential Premises.

THE EVENING SITTING

8.00 O'CLOCK P.M.

The debate continued and, after some time, it was,

On motion by Mr. McClellan,

Ordered, That the debate be adjourned.

The House then adjourned at 10.30 p.m.

TWELVTH DAY

FRIDAY, NOVEMBER 14TH, 1975

PRAYERS

10.00 O'CLOCK A.M.

Mr. Edighoffer from the Standing Estimates Committee reported the following Resolution:—

Resolved, That Supply in the following amounts and to defray the expenses of the Ministry of Labour be granted to Her Majesty for the fiscal year ending March 31st, 1976:—

MINISTRY OF LABOUR:

Ministry Administration Program	\$ 5,541,000
Occupational Safety Program	5,663,000
Industrial Relations Program	2,984,000
Human Rights Commission Program	997,000
Employment Services Program	2,847,000
Women's Program	710,000

Mr. Davis moved, seconded by Mr. Nixon,

That, this House associates itself with the Resolution passed by the House of Commons of Canada rejecting the Resolution of the United Nations General Assembly equating Zionism with racism.

After expressions of approval by all parties the motion was carried unanimously.

On motion by Mr. Welch,

Ordered, That Mr. Singer and Mr. Roy be substituted for Mr. Peterson and Mr. Reed (Halton-Burlington) on the Select Committee appointed to consider Bill 5.

The following Bill was introduced and read the first time:—

Bill 26, An Act to amend The Landlord and Tenant Act. *Mr. McMurtry*.

Before the Orders of the Day, Mr. Speaker informed the House that he had Tabled his report on the incident concerning injured workers which took place on Tuesday, October 28th last (*Sessional Paper No. 26*).

The Order of the Day for resuming the Adjourned Debate on the Amendment to the Motion for an Address in Reply to the Speech of the Honourable the Lieutenant Governor at the opening of the Session, having been read,

The debate was resumed and, after some time, it was,

On motion by Mr. Sweeney.

Ordered, That the debate be adjourned.

The House then adjourned at 12.55 p.m.

THIRTEENTH DAY

MONDAY, NOVEMBER 17TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

The House, according to Order, resolved itself into the Committee of Supply.

(In the Committee)

Resolved, That there be granted to Her Majesty, for the services of the fiscal year ending March 31st, 1976, the following sums:—

MINISTRY OF HEALTH

2901.	To defray the expenses of the Ministry Support Services Program.....	\$ 92,122,000
2902.	To defray the expenses of the Promotion and Protection Program.....	53,997,000
2903.	To defray the expenses of the Treatment and Rehabilitation Program.....	2,767,754,000

And after some time,

Mr. Speaker resumed the Chair; and the Chairman reported, That the Committee had come to certain Resolutions also, That the Committee had directed him to ask for leave to sit again.

Ordered, That the Report be received.

Resolved, That the Committee have leave to sit again.

Mr. Grossman moved, seconded by Mr. Jones,

That in the opinion of this House, the Government should place before the House legislation to permit the use of assessment roles as an aid to enumeration for provincial elections.

The debate concluded at 6.00 p.m.

The House then adjourned at 6.00 p.m.

FOURTEENTH DAY

TUESDAY, NOVEMBER 18TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

The following Sessional Papers were Tabled:—

Annual Report of the Ministry of Agriculture and Food for the fiscal year ending March 31, 1975 (*No. 27*).

Ontario College of Art Financial Statement, May 31, 1975 (*No. 28*).

Wilfrid Laurier University Financial Statement for year ended April 30, 1975 (*No. 29*).

Queen's University at Kingston Financial Statements for year ended April 30, 1975 (*No. 30*).

The Sixth Report of the Criminal Injuries Compensation Board for year ended March 31, 1975 (*No. 31*).

The following Bills were introduced and read the first time:—

Bill 27, An Act to amend The Highway Traffic Act. *Mr. Snow.*

Bill 28, An Act to provide for Freedom of Information. *Mr. MacDonald.*

Bill 29, An Act to amend The Mental Health Act. *Mr. Roy.*

The answer to Question No. 11 was tabled. (See Hansard).

The debate on the motion for Second Reading of Bill 20, An Act to provide for the Review of Rents in respect of Residential Premises, was resumed,

THE EVENING SITTING

8.00 O'CLOCK P.M.

The debate continued, and after some time, it was,

On motion by Mr. Rhodes,

Ordered, That the debate be adjourned.

The House then adjourned at 10.30 p.m.

FIFTEENTH DAY

WEDNESDAY, NOVEMBER 19TH, 1975

The following Committees met:—

Select Committee on Ontario Hydro's proposed rate increase.

Select Committee on the Fourth and Fifth Reports of the Ontario Commission on the Legislature.

SIXTEENTH DAY

THURSDAY, NOVEMBER 20TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

The following Sessional Papers were Tabled:—

The Report of the Special Program Review (*No. 32*).

Annual Report of the Ontario Advisory Council on Senior Citizens (*No. 33*).

The Crop Insurance Commission of Ontario Ninth Annual Report for the fiscal year ended March 31, 1975 (*No. 34*).

The Ontario Cancer Institute incorporating the Princess Margaret Hospital Annual Report, 1974 (*No. 35*).

Mr. Edighoffer from the Standing Estimates Committee reported the following Resolution:—

Resolved, That Supply in the following amounts and to defray the expenses of the Ministry of Energy be granted to Her Majesty for the fiscal year ending March 31st, 1976:—

MINISTRY OF ENERGY:

Ministry Administration Program.....	\$ 439,000
Energy Policy Program.....	1,562,000
Ontario Energy Board Program.....	1,153,000
Ontario Energy Corporation.....	226,000

On motion by Mr. Welch,

Ordered, That Messrs. Davidson (Cambridge), Samis and Warner be substituted for Ms. Bryden, Mr. Bain and Mr. Philip, on the Select Committee appointed to consider Bill 5.

The following Bill was introduced and read the first time:—

Bill 30, An Act to amend The Family Benefits Act. *Mr. Martel*.

Before the Orders of the Day,

Mr. Sargent moved, seconded by Mr. Roy,

Pursuant to Standing Order 30 (A) That the ordinary business of the House be set aside to consider a matter of urgent public importance namely the closing by the Ministry of Health of the Chesley District Memorial Hospital and the implementation by the Minister of Health of a programme to close 22 public hospitals in Ontario.

After hearing the arguments of the mover and the representatives of the other parties Mr. Speaker ruled as follows:—

While there is no doubt that the subject of this motion may be considered of public importance to those concerned, I must point out that the Estimates of the Ministry of Health have very recently been considered by the Committee of Supply here in the Chamber so that there has been ample recent opportunity to discuss this subject. Moreover, I should also point out that as the Throne Debate has not yet been completed, there is this additional opportunity for bringing such matters to the attention of the House, at an early date.

Therefore I rule this motion to be out of order.

On appeal, the Speaker's ruling was overruled on the following division:—

AYES

Auld	Jones	Norton
Belanger	Kennedy	Parrott
Bennett	Kerr	Rhodes
Bernier	Lane	Rollins
Birch	Leluk	Scrivener
Brunelle	MacBeth	Smith
Davis	Maeck	(Hamilton Mountain)
Drea	McCague	Snow
Eaton	McKeough	Stephenson
Evans	McMurtry	Taylor
Gregory	McNeil	Timbrell
Handleman	Meen	Welch
Henderson	Miller	Wells
Hodgson	(Muskoka)	Williams
Irvine	Morrow	Wiseman
Johnson	Newman	Yakabuski—46.
(Wellington- Dufferin-Peel)	(Durham North)	

NAYS

Angus	Bryden	Cunningham
Bain	Burr	Davidson
Bounsall	Campbell	(Cambridge)
Breaugh	Cassidy	Davison
Breithaupt	Conway	(Hamilton Centre)

Deans	MacDonald	Ruston
di Santo	Mackenzie	Samis
Dukszta	Makarchuk	Sandeman
Eakins	Mancini	Sargent
Edighoffer	Martel	Shore
Ferrier	McClellan	Singer
Ferris	McKessock	Smith
Foulds	Miller	(Nipissing)
Gaunt	(Haldimand-Norfolk)	Smith
Germa	Moffatt	(Hamilton West)
Gigantes	Newman	Spence
Givens	(Windsor Walkerville)	Stong
Godfrey	O'Neil	Swart
Good	Peterson	Sweeney
Grande	Philip	Warner
Haggerty	Reed	Wildman
Hall	(Halton-Burlington)	Worton
Kerrio	Reid	Young
Lawlor	(Rainy River)	Ziemba—68.
Lewis	Riddell	
Lupusella	Roy	

The question "Shall the debate proceed" having been decided in the affirmative, the debate proceeded until 6.00 p.m.

THE EVENING SITTING

8.00 O'CLOCK P.M.

The debate on the motion for Second Reading of Bill 20, An Act to provide for the Review of Rents in respect of Residential Premises, was resumed, and after some time the motion was carried and the Bill was *Ordered for Select Committee*.

On motion by Mr. Welch, seconded by Mr. Deans,

Ordered, That a Select Committee of this House be appointed to consider Bill 20, such committee to have authority to sit concurrently with the House, and to be composed as follows:—Mr. Williams (Chairman), and Messrs. Cassidy, Good, Gregory, Johnston (St. Catharines), McClellan, Mackenzie, Morrow, Norton, O'Neil, Stong, Swart.

The House resolved itself into a Committee to consider a certain Bill:—

After some time Mr. Speaker resumed the Chair, and the Chairman reported, That the Committee had directed him to report the following Bill without amendment:—

Bill 8, An Act to amend The Assessment Act.

Ordered, That the report be now received and adopted.

The following Bills were read the third time and were passed:—

Bill 1, An Act to amend The Judicature Act.

Bill 8, An Act to amend The Assessment Act.

Bill 9, An Act to amend The Bills of Sale and Chattel Mortgages Act.

Bill 10, An Act to amend The Assignment of Book Debts Act.

Bill 11, An Act to amend The Conditional Sales Act.

The House, according to Order, resolved itself into the Committee of Supply, to consider Estimates of the Social Development Policy.

and after some time,

Mr. Speaker resumed the Chair, and the Chairman reported progress, also, That the Committee had directed him to ask for leave to sit again.

Ordered, That the Report be received.

Resolved, That the Committee have leave to sit again.

The House then adjourned at 10.30 p.m.

SEVENTEENTH DAY

FRIDAY, NOVEMBER 21ST, 1975

PRAYERS

10.00 O'CLOCK A.M.

On motion by Mr. Welch,

Ordered, That, Mr. McCague be substituted for Mr. Williams on the Select Committee on Hydro Rates.

On motion by Mr. Welch,

Ordered, That, The Select Committees to which Bills have been referred may publish such Notices as they deem necessary.

The following Bill was introduced and read the first time:—

Bill 31, An Act to amend The Health Insurance Act, 1972. *Mr. Roy.*

The Order of the Day for resuming the Adjourned Debate on the Amendment to the Motion for an Address in Reply to the Speech of the Honourable the Lieutenant Governor at the opening of the Session, having been read,

The debate was resumed and, after some time, it was,

On motion by Mr. Warner.

Ordered, That the debate be adjourned.

The Honourable the Lieutenant Governor of the Province entered the Chamber of the Legislative Assembly and took her seat upon the Throne.

Mr. Speaker addressed Her Honour in the following words:—

“May it please Your Honour:

The Legislative Assembly of the Province has at its present Sittings thereof passed certain Bills to which, in the name and on behalf of the said Legislative Assembly, I respectfully request Your Honour’s Assent.”

The Clerk Assistant then read the titles of the Bills that had passed as follows:—

“The following are the titles of the Bills to which Your Honour’s Assent is prayed:

Bill 1, An Act to amend The Judicature Act.

Bill 8, An Act to amend The Assessment Act.

Bill 9, An Act to amend The Bills of Sale and Chattel Mortgages Act.

Bill 10, An Act to amend The Assignment of Book Debts Act.

Bill 11, An Act to amend The Conditional Sales Act.”

To these Acts the Royal Assent was announced by the Clerk of the Legislative Assembly in the following words:

“In Her Majesty’s name, the Honourable the Lieutenant Governor doth assent to these Bills.”

Her Honour was then pleased to retire.

The House then adjourned at 1.00 p.m.

EIGHTEENTH DAY

MONDAY, NOVEMBER 24TH, 1975

PRAYERS

2.00 O’CLOCK P.M.

Before the Question Period, Mr. Speaker addressed the House as follows:—

The Member for Ottawa East has twice raised the question of whether Parliamentary Assistants should be permitted to ask questions of the Ministry during the oral Question Period. I thank the Member for his question because of its importance. I must confess to a feeling of ambivalence in this matter as I can see good arguments on both sides. On the one hand is the fact that such Assistants are still Private Members, not members of the Cabinet, and are not privy to Cabinet discussions, and there is some merit in the suggestion that they should be allowed to seek information on matters of particular interest to their constituents as long as such questions are directed to Ministers other than those to whom they have been appointed Assistants. I think it is obvious that they should not direct questions to their own Ministers.

On the other side of the question it has been pointed out that they do swear the Oath of Secrecy; they assist in carrying out policy by sitting on Regulations Committees of Cabinet, they do pilot legislation on behalf of the Ministers whose Assistants they are; in at least one case, special permission was granted by the House for a Parliamentary Assistant to answer questions on behalf of his Minister during the latter’s prolonged absence; and in at least some other jurisdictions such Assistants are prohibited from asking questions.

In view of the special status of these Members, and the fact that a committee of the House is at the present time considering the 4th and 5th Reports of the Commission on the Legislature, including the references in those reports to the Question Period, I am requesting that this whole matter of participation by Parliamentary Assistants in the Question Period be considered by that Committee, including the question of whether or not they should be permitted to answer questions on behalf of their Ministers either in the absence of such Ministers, or on reference by the Ministers.

I am sending a copy of this request to the Chairman of that Committee on the assumption that the House will agree that my request may be treated as a reference of this matter to the Committee.

I request that a report on this question may come from the committee very promptly.

On motion by Mr. Welch,

Ordered, That, Mr. Belanger be substituted for Mr. Morrow on the Select Committee to consider Bill 20.

The following Bills were introduced and read the first time:—

Bill 32, An Act to amend The Highway Traffic Act. *Mr. Young*.

Bill 33, An Act for the Promotion and Protection of the Health and Safety of Persons engaged in Occupations. *Mr. Martel*.

The House, according to Order, resolved itself into the Committee of Supply.

(In the Committee)

Resolved, That there be granted to Her Majesty, for the services of the fiscal year ending March 31st, 1976, the following sum:—

SOCIAL DEVELOPMENT POLICY

2401. To defray the expenses of the Social Development Policy Program.....	\$ 1,295,000
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And after some time,

Mr. Speaker resumed the Chair; and the Chairman reported, That the Committee had come to a certain Resolution also, That the Committee had directed him to ask for leave to sit again.

Ordered, That the Report be received.

Resolved, That the Committee have leave to sit again.

Mr. Godfrey moved, seconded by Mr. Burr,

That in the opinion of this House, the Government should proclaim a Passive Smokers' Bill of Rights designed to enable adults and children to

breathe air relatively free of tobacco smoke when present at public meetings, theatres, restaurants, arenas and other public places.

The debate concluded at 6.00 p.m.

The House then adjourned at 6.00 p.m.

NINETEENTH DAY

TUESDAY, NOVEMBER 25TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

The following Bill was read the second time after debate:—

Bill 26, An Act to amend The Landlord and Tenant Act. *Ordered for Select Committee.*

THE EVENING SITTING

8.00 O'CLOCK P.M.

Debate on the motion for Second Reading of Bill 27, An Act to amend The Highway Traffic Act, was adjourned.

The House then adjourned at 10.30 p.m.

TWENTIETH DAY

WEDNESDAY, NOVEMBER 26TH, 1975

The following Committees met:—

Select Committee on Ontario Hydro's proposed rate increase.

Select Committee on the Fourth and Fifth Reports of the Ontario Commission on the Legislature.

TWENTY-FIRST DAY

THURSDAY, NOVEMBER 27TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

Before the Question Period, Mr. Speaker addressed the House as follows:—

On Monday, November 24th, I informed the House that I had requested the Chairman of the Committee on the Fourth and Fifth Reports of the Ontario Commission on the Legislature to consider the question of Parliamentary Assistants' participation in the Question Period. I am informed by the Chairman of the Committee that its initial consideration is that for the time being the present practice be continued. The Committee intends to make fuller recommendations on the Question Period including this matter of participation by Parliamentary Assistants in the near future.

The following Sessional Paper was Tabled:—

Financial Report of the University of Waterloo for the year ended April 30, 1975 (*No. 36*).

The following Bills were introduced and read the first time:—

Bill 34, An Act to amend The Motorized Snow Vehicles Act, 1974. *Mr. Snow*.

Bill 35, An Act to establish The Automobile Insurance Rate Control Board. *Mr. Swart*.

Bill 36, An Act to amend The Labour Relations Act. *Mr. Haggerty*.

Answers were tabled to Questions Nos. 5, 6, 7 and 8 (*See Hansard*).

The House, according to Order, resolved itself into the Committee of Supply, to consider Estimates of the Ministry of Natural Resources.

THE EVENING SITTING

8.00 O'CLOCK P.M.

and after some time,

Mr. Speaker resumed the Chair, and the Chairman reported progress, also, That the Committee had directed him to ask for leave to sit again.

Ordered, That the Report be received.

Resolved, That the Committee have leave to sit again.

The House then adjourned at 10.30 p.m.

TWENTY-SECOND DAY

FRIDAY, NOVEMBER 28TH, 1975

PRAYERS

10.00 O'CLOCK A.M.

Mr. Edighoffer from the Standing Estimates Committee reported the following Resolution:—

Resolved, That Supply in the following amounts and to defray the expenses of the Ministry of Housing be granted to Her Majesty for the fiscal year ending March 31st, 1976:—

MINISTRY OF HOUSING:

Ministry Administration Program.....	\$ 5,128,000
Community Planning Program.....	34,609,000
Housing Action Program.....	45,007,000
Housing Development Program.....	343,169,000
Home Buyers Grant Program.....	55,000,000

On motion by Mr. Welch,

Ordered, That Mr. Mancini be substituted for Mr. Singer on the Select Committee to consider Bill 5.

The following Bill was introduced and read the first time:—

Bill 37, An Act to amend The Income Tax Act. *Mr. Meen*.

The Order of the Day for resuming the Adjourned Debate on the Amendment to the Motion for an Address in Reply to the Speech of the Honourable the Lieutenant Governor at the opening of the Session, having been read,

The debate was resumed and, after some time, it was,

On motion by Mr. Smith (Hamilton West).

Ordered, That the debate be adjourned.

The House then adjourned at 1.05 p.m.

TWENTY-THIRD DAY

MONDAY, DECEMBER 1ST, 1975

PRAYERS

2.00 O'CLOCK P.M.

The following Bill was introduced and read the first time:—

Bill 38, An Act to amend The Public Health Act. *Mr. Leluk*.

Before the Orders of the Day, Mr. Lewis moved, seconded by Mr. Deans,

That the regular business of the House be set aside to discuss a matter of urgent public importance under Standing Order 30, namely, the turmoil into which negotiations between Metro Board and teachers have been thrown by virtue of the Anti-Inflation Board decision last Friday; the consequences for future collective bargaining relationship and the implication of potential damage to the education system both in Metro and province-wide.

Mr. Speaker ruled that the motion was in order, and the House having unanimously agreed, the debate proceeded to conclusion.

The House then adjourned at 6.00 p.m.

TWENTY-FOURTH DAY

TUESDAY, DECEMBER 2ND, 1975

PRAYERS

2.00 O'CLOCK P.M.

Mr. Williams from the Select Committee appointed to consider Bills 20 and 26 presented the Committee's Report which was read as follows and adopted:—

Your Committee recommends that its proceedings be recorded, by Hansard and transcribed for the members of the Committee only, during its clause by clause consideration of the Bills referred to it, commencing Monday, December 8th, 1975.

The following Bill was introduced and read the first time:—

Bill 39, An Act to amend The Liquor Licence Act, 1975. *Mr. Handleman.*

The House resolved itself into a Committee to consider a certain Bill:—

After some time Mr. Speaker resumed the Chair, and the Chairman reported, That the Committee had directed him to report the following Bill with a certain amendment:—

Bill 7, An Act to amend The Municipal Act.

Ordered, That the report be now received and adopted.

The debate on the motion for Second Reading of Bill 27, An Act to amend The Highway Traffic Act, was resumed, and after some time the motion was carried and the Bill was *Ordered for Committee of the Whole House.*

The following Bill was read the second time:—

Bill 34, An Act to amend The Motorized Snow Vehicles Act, 1974.
Ordered for Third Reading.

The House resolved itself into a Committee to consider certain Bills.

THE EVENING SITTING

8.00 O'CLOCK P.M.

After some time Mr. Speaker resumed the Chair, and the Chairman reported, That the Committee had directed him to report the following Bills with certain amendments:—

Bill 3, An Act to amend The Public Commercial Vehicles Act.

Bill 6, An Act to amend The Development Corporations Act, 1973.

Bill 27, An Act to amend The Highway Traffic Act.

And the following Bill without amendment:—

Bill 2, An Act to amend The Highway Traffic Act.

Ordered, That the Report be now received and adopted.

The following Bills were read the third time and were passed:—

Bill 2, An Act to amend The Highway Traffic Act.

Bill 3, An Act to amend The Public Commercial Vehicles Act.

Bill 6, An Act to amend The Development Corporations Act, 1973.

Bill 7, An Act to amend The Municipal Act.

Bill 27, An Act to amend The Highway Traffic Act.

Bill 34, An Act to amend The Motorized Snow Vehicles Act, 1974.

The Order of the Day for resuming the Adjourned Debate on the Amendment to the Motion for an Address in Reply to the Speech of the Honourable the Lieutenant Governor at the opening of the Session, having been read,

The debate was resumed and, after some time, it was,

On motion by Mr. Ruston,

Ordered, That the debate be adjourned.

Two matters were debated on the motion to adjourn and the House then adjourned at 10.45 p.m.

TWENTY-FIFTH DAY

WEDNESDAY, DECEMBER 3RD, 1975

The following Committees met:—

The Select Committee on Ontario Hydro's proposed rate increase.

The Select Committee to consider Bills 20 and 26.

The Standing Estimates Committee. *Re: Workmen's Compensation Board.*

The Select Committee on the Fourth and Fifth Reports of the Ontario Commission on the Legislature.

TWENTY-SIXTH DAY

THURSDAY, DECEMBER 4TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

Mr. Morrow from the Select Committee on the Fourth and Fifth Reports of the Ontario Commission on the Legislature presented an interim Report as follows and moved its adoption.

Interim Report of the Select Committee on the Fourth and Fifth Reports of the Ontario Commission on the Legislature:

A Select Committee of this Legislature was assigned to study Reports Four and Five of the Ontario Commission on the Legislature, and to recommend on the advisability of implementing the recommendations of the reports, any part or parts thereof; and, if deemed advisable, the method and timing of implementation.

The Fifth Report contains recommendations on several matters of concern and importance to Members which could be dealt with immediately; the Committee has decided therefore to submit interim recommendations on media access to the Legislature, constituency offices for elected members and one procedural matter.

The Committee has held ten meetings to date and would like to acknowledge the co-operation of the following people who appeared before it: Douglas Fisher, Peter Brannan and members of Hansard staff, cameramen, Denis Massicote, David Allen and members of the press gallery, and Bernard Newman, M.P.P. John Holtby, First Clerk Assistant of the House, attended discussions on constituency offices in Quebec, British Columbia and the federal government.

Media Coverage

The Fifth Report deals at length with media coverage of proceedings in the Legislature. As a result of meetings with members of the Hansard staff, the press gallery and the electronic media, the Committee is aware of the practical implications of the proposed changes, and feels that their implementation could be accomplished on an interim basis with relatively little inconvenience.

Radio feeds are available at once at little cost, and we are satisfied from test film taken in the Chamber on November 25th that film cameras can be given access to the Legislature at moderate cost to provide, with only minor changes in lighting, reasonable coverage of every Member. Since film is the major medium now used for television news coverage, this would be a satisfactory interim solution.

The Committee will report on the broader questions of the introduction of television cameras, restructuring and refurbishing of the Assembly in its final report.

Recommendation: The Committee recommends that this Legislature give access to press gallery members for radio, film and still photograph coverage of the Legislature and its committees, in time for the next session, provided that a committee composed of the Speaker, representatives of all three parties and of the press gallery can reach a satisfactory agreement on the details of such access.

Constituency Offices

The Commissioners recommend in the Fifth Report that each elected member of the Legislature be entitled to a constituency office at public expense. The Committee asked each Member of this House for comments on this proposal and of 125 members, 97 indicated they are in favour of such publicly funded constituency offices, 3 are against and 4 made other suggestions. Eighty-six indicated such funding should commence immediately or on January 1st, 1976 and 11 suggested a later date.

The Committee concurs in the recommendation of the Commissioners:

that each elected Member of the Legislature be entitled to a constituency office and to the services of one employee, each at the expense of the public treasury. The costs of premises will vary significantly, but the treasury should be prepared to pay for reasonable space at going rates in the particular constituency. Additionally, salary for office help should be commensurate with salaries paid to the employees of the Members in their legislative offices.

Terms of leases and salaries for those employed should be negotiated by the individual Member and be approved by the Speaker who should also, in our judgment, recommend sensible guidelines and expenditure ceilings.

All expenses for the maintenance of such offices should be submitted to the Office of the Assembly for payment and should be published annually in the official Hansard.

The Committee feels that expenses for such offices should be paid directly by the Speaker and not through the Member. Should a Member desire more than one employee, he should be able to make alternative arrangements with the Speaker, provided that the total remuneration does not exceed the equivalent for one full-time employee.

No salary shall be paid to a Member's spouse or immediate family.

No rent shall be paid for a constituency office located in the home or business office of a Member or his immediate family, or in political party premises.

Within guidelines set by the Speaker, allowable expenses should include maintenance, office supplies, telephone service and furnishings in accordance with Queen's Park offices.

Where a Member requires a mobile office or more than one office because of the geographical size of his riding, he may make alternative arrangements with the Speaker, provided that the total cost does not exceed that which would be paid other Members.

The Committee strongly suggests the provision for constituency offices be effective January 1, 1976.

Recommendation: The Committee recommends that the Board of Internal Economy give immediate and urgent consideration to the recommendations of the Commissioners respecting constituency offices.

Introduction of Visitors to the Legislature:

Recommendation: The Committee recommends, in keeping with the recommendation on page 74 of the Fourth Report, that no announcements of visitors in the galleries in the Legislature be made with the exception of Heads of State, their representatives or distinguished parliamentary guests, as Mr. Speaker may decide, and such introductions should be made by Mr. Speaker.

On motion by Mr. Welch.

Ordered, That the debate be adjourned.

On motion by Mr. Welch,

Ordered, That, the Report for the Workmen's Compensation Board for the year ending December 31st, 1974, be referred to the Standing Estimates Committee for consideration on December 5th and December 8th concurrently with the House. Such consideration to be recorded by Hansard and transcribed for Members of the Committee only.

The following Bill was introduced and read the first time:—

Bill 40, An Act to amend The Municipality of Metropolitan Toronto Act.
Mr. Grossman.

Before the Orders of the Day, Mr. Swart moved, seconded by Mr. Foulds,

That the regular business of the House be set aside to discuss a matter of urgent public importance under Standing Order 30, namely, the now critical economic and social hardship being experienced by eleven thousand workers directly involved in the labour dispute in the pulp and paper industry, by the many thousands of workers in related woods and other industries and by the many communities directly involved.

Mr. Speaker ruled that the motion was in order, and the House having unanimously agreed, the debate proceeded to conclusion.

The House, according to Order, resolved itself into the Committee of Supply.

(In the Committee)

THE EVENING SITTING

8.00 O'CLOCK P.M.

Resolved, That there be granted to Her Majesty, for the services of the fiscal year ending March 31st, 1976, the following sums:—

MINISTRY OF NATURAL RESOURCES

2201.	To defray the expenses of the Ministry Administration Program.....	\$ 28,133,000
2202.	To defray the expenses of the Land Management Program	87,231,000
2203.	To defray the expenses of the Outdoor Recreation Program.....	51,882,000
2204.	To defray the expenses of the Resource Products Program	44,024,000

And after some time,

Mr. Speaker resumed the Chair; and the Chairman reported, That the Committee had come to certain Resolutions also, That the Committee had directed him to ask for leave to sit again.

Ordered, That the Report be received.

Resolved, That the Committee have leave to sit again.

The House then adjourned at 10.25 p.m.

TWENTY-SEVENTH DAY

FRIDAY, DECEMBER 5TH, 1975

PRAYERS

10.00 O'CLOCK A.M.

On motion by Mr. Welch,

Ordered, That, Mr. Singer be substituted for Mr. Mancini on the Select Committee considering Bill 5.

The Order of the Day for resuming the Adjourned Debate on the Amendment to the Motion for an Address in Reply to the Speech of the Honourable the Lieutenant Governor at the opening of the Session, having been read,

The debate was resumed and, after some time, it was,

On motion by Mr. di Santo,

Ordered, That the debate be adjourned.

The House then adjourned at 12.55 p.m.

TWENTY-EIGHTH DAY

MONDAY, DECEMBER 8TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

The following Sessional Paper was tabled:—

Public Accounts of Ontario, 1974-75, Volume 1—Financial Statements (No. 2).

Mr. Williams from the Select Committee appointed to consider Bills 20 and 26 presented the Committee's Report which was read as follows and adopted:—

Your Committee recommends that for the purpose of clause by clause consideration of the Bills referred to it, the said Bills be reported back to the House for such consideration in Committee of the Whole House.

On motion by Mr. Welch,

Ordered, That, the House will resume sitting in the Chamber on Wednesday of this week.

Before the Orders of the Day, Mr. Speaker delivered the following ruling:—

Last week several Members raised a number of matters for my consideration.

First, the Member for Wilson Heights raised the question of participation in committee proceedings by Members of the House who are not members of the committee. To deal first with Standing Committees, perhaps it should be mentioned that in some other jurisdictions, the United Kingdom for example, such participation is not permitted except for two specific instances. In Ontario, however, it has been the practice to permit such participation, but it must be realized that this is with the approval of the committee, either expressed or understood. Such participation has been permitted so regularly that it has come to be regarded as a right, but I must repeat that the committee has the right to withhold its permission and this has, in fact, been done, although not for some years. Procedure in Select Committees has been different. Members of the House who are not members of the Select Committee have spoken to committee only on invitation or when presenting briefs to the committee. They have not participated in the committee's discussions nor in the examination of witnesses appearing before the committee.

Secondly, the Member for York South asked if it was not a proper point of order for a Member to rise instantly to correct a misstatement by another Member. While this is frequently done in the House it is not in fact a valid point of order. It must be pointed out once again, that a point of order relates to something that has occurred which is contrary to the Standing Orders of the House or the Precedents of Parliament. When one Member disagrees with another, he may express that disagreement at the earliest opportunity, but in point of fact it does not constitute a point of order. On the contrary, when a Member has expressly denied that he has made a certain statement, as was the case in question last Thursday, his statement must be accepted and it is out of order to allege that he is not telling the truth. I refer the House specifically to Standing Order 16 (a), clause 10.

The Leader of the Opposition suggested that when points of order are raised during the Question Period, the time taken to deal with such points should be added to the Question Period. I direct his attention to Standing Order 27 (b) which specifically provides that the Question Period "Will last not more than 45 minutes including Supplementary questions and points of order".

The answer was Tabled to question No. 12 (*see Hansard*).

The Order of the Day for resuming the Adjourned Debate on the Amendment to the Motion for an Address in Reply to the Speech of the Honourable the Lieutenant Governor at the opening of the Session, having been read,

The debate was resumed and, after some time,

Mr. Speaker, having given several warnings to the people in the public galleries that they must not applaud or demonstrate, and they having persisted in their disorder and having refused to leave when ordered, he suspended the sitting of the House until the galleries were cleared.

When the sitting resumed, the debate was adjourned.

Mr. Haggerty moved Second Reading of Bill 36, An Act to amend The Labour Relations Act.

The debate concluded at 6.00 p.m.

The House then adjourned at 6.00 p.m.

TWENTY-NINTH DAY
TUESDAY, DECEMBER 9TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

The following Bills were introduced and read the first time:—

Bill 41, An Act to amend The Planning Act. *Mr. Rhodes.*

Bill 42, An Act to amend The Conveyancing and Law of Property Act.
Mr. Handleman.

Bill 43, An Act to amend The Legislative Assembly Act. *Mr. Williams.*

Bill 44, An Act to Prohibit the Use of Non-Returnable Beverage Containers. *Mr. Cunningham.*

The House, according to Order, resolved itself into the Committee of Supply.

(In the Committee)

Resolved, That there be granted to Her Majesty, for the services of the fiscal year ending March 31st, 1976, the following sums:—

RESOURCES DEVELOPMENT POLICY

1601. To defray the expenses of the Resources Development Policy Program.....	\$	899,000
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OFFICE OF THE LIEUTENANT GOVERNOR

101. To defray the expenses of the Office of the Lieutenant Governor Program.....		69,000
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OFFICE OF THE PREMIER

301. To defray the expenses of the Office of the Premier Program.....		1,451,000
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CABINET OFFICE

401. To defray the expenses of the Cabinet Office Program...		1,591,000
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Mr. Speaker resumed the Chair; and the Chairman reported, That the Committee had come to certain Resolutions.

Ordered, That the Report be received.

Mr. Stokes, from the Committee of Supply, reported the following Resolution which was concurred in by the House:—

Resolved, That Supply in the following amounts and to defray the expenses of the Government Ministries named, be granted to Her Majesty for the fiscal year ending March 31st, 1976:—

OFFICE OF THE LIEUTENANT GOVERNOR:

Office of the Lieutenant Governor Program.....	\$	69,000
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OFFICE OF THE ASSEMBLY:

Office of the Assembly Program.....	\$ 8,609,500
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OFFICE OF THE PREMIER:

Office of the Premier Program.....	1,451,000
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CABINET OFFICE:

Cabinet Office Program.....	1,591,000
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MANAGEMENT BOARD:

Administration Program.....	1,857,000
Policy Development Program.....	1,742,000
Management Board Analysis Program.....	2,664,000
Management Audit Program.....	521,000
Employee Relations Program.....	609,000
Personnel Services Program.....	1,316,000

OFFICE OF PROVINCIAL AUDITOR:

Administration of The Audit Act and Statutory Audits...	1,589,000
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MINISTRY OF GOVERNMENT SERVICES:

Ministry Administration Program.....	3,364,000
Provision of Accommodation Program.....	188,686,000
Upkeep of Accommodation Program.....	57,727,000
Supply and Services Program.....	43,547,000
Management and Information Services Program.....	1,203,000

MINISTRY OF REVENUE:

Ministry Administration Program.....	2,231,000
Support Services Program.....	2,186,000
Administration of Taxes Program.....	18,785,000
Guaranteed Income and Tax Credit Program.....	98,097,000
Municipal Assessment Program.....	43,883,000

MINISTRY OF TREASURY, ECONOMICS AND INTERGOVERNMENTAL AFFAIRS:

Ministry Administration Program.....	4,692,000
Ontario Economic Council Program.....	889,000
Central Statistical Services Program.....	1,771,000
Economic Policy and Intergovernmental Affairs Program.....	3,415,000
Finance Program.....	5,840,000
Urban and Regional Affairs Program.....	76,592,000
Tax Reform Program.....	333,647,000
General Financial Assistance Program.....	32,420,000
Ontario Land Corporation Program.....	5,000

JUSTICE POLICY:

Justice Policy Program	\$	469,000
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MINISTRY OF THE ATTORNEY GENERAL:

Law Officer of the Crown Program	3,321,000
Administrative Services Program	19,340,000
Guardian and Trustee Services Program	3,749,000
Crown Legal Services Program	10,029,000
Legislative Counsel Services Program	466,000
Courts Administration Program	52,923,500
Administrative Tribunals Program	5,303,000

MINISTRY OF CONSUMER AND COMMERCIAL RELATIONS:

Ministry Administration Program	2,913,000
Commercial Standards Program	10,793,000
Technical Standards Program	5,592,000
Public Entertainment Standards Program	6,154,000
Property Rights Program	13,495,000
Registrar General Program	2,169,000

MINISTRY OF CORRECTIONAL SERVICES:

Ministry Administration Program	7,674,000
Rehabilitation of Adult Offenders Program	74,408,000
Rehabilitation of Juveniles Program	34,903,000

MINISTRY OF THE SOLICITOR GENERAL:

Ministry Administration Program	2,226,000
Public Safety Program	10,393,000
Supervision of Police Forces Program	5,195,000

Ontario Provincial Police

Management Program	2,952,000
Criminal and General Law Enforcement Program	51,292,000
Traffic Law Enforcement Program	44,389,000

RESOURCES DEVELOPMENT POLICY:

Resources Development Policy Program	899,000
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MINISTRY OF AGRICULTURE AND FOOD:

Ministry Administration Program	3,851,000
Agricultural Production Program	85,826,000
Rural Development Program	16,715,000
Agricultural Marketing Program	9,647,000
Agricultural Education and Research Program	20,851,000

MINISTRY OF THE ENVIRONMENT:

Ministry Support Services Program.....	\$ 11,703,000
Environmental Assessment and Planning Program.....	13,109,000
Environmental Control Program.....	188,108,000
Resource Recovery Program.....	18,238,000

MINISTRY OF NATURAL RESOURCES:

Ministry Administration Program.....	28,133,000
Land Management Program.....	87,231,000
Outdoor Recreation Program.....	51,882,000
Resource Products Program.....	44,024,000

MINISTRY OF TRANSPORTATION AND COMMUNICATIONS:

Ministry Administration Program.....	27,605,000
Planning, Research and Development Program.....	16,328,000
Safety and Regulation Program.....	25,787,000
Provincial Roads Program.....	434,952,000
Provincial Transit Program.....	37,097,000
Air Program.....	3,184,000
Municipal Roads Program.....	286,299,000
Municipal Transit Program.....	120,090,000
Communications Program.....	2,191,000

SOCIAL DEVELOPMENT POLICY:

Social Development Policy Program.....	1,295,000
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MINISTRY OF COLLEGES AND UNIVERSITIES:

Ministry Administration Program.....	5,610,000
University Support Program.....	654,918,000
Colleges and Adult Education Support Program.....	305,262,000
Student Affairs Program.....	52,586,000

MINISTRY OF COMMUNITY AND SOCIAL SERVICES:

Ministry Administration Program.....	3,938,000
Income Maintenance Program.....	444,370,000
Social and Institutional Services Program.....	227,554,000
Mental Retardation Program.....	146,901,000
Services Support Program.....	32,283,000

MINISTRY OF CULTURE AND RECREATION:

Ministry Administration Program.....	21,923,000
Heritage Conservation Program.....	9,577,000
Arts Support Program.....	45,233,000
Multicultural Support and Citizenship Program.....	6,270,000
Libraries and Community Information Program.....	22,427,000
Sports and Fitness Program.....	16,719,000

MINISTRY OF EDUCATION:

Ministry Administration Program.....	\$ 76,015,000
Education Development and Administration Program....	1,563,415,000

MINISTRY OF HEALTH:

Ministry Support Services Program.....	92,122,000
Promotion and Protection Program.....	53,997,000
Treatment and Rehabilitation Program.....	2,767,754,000

Supply was concurred in as follows:—

Supply for the Ministry of Industry and Tourism.

Supply for the Ministry of Labour.

Supply for the Ministry of Energy.

Supply for the Ministry of Housing.

The following Bill was then introduced and read the first time:—

Bill 45, An Act for granting to Her Majesty certain sums of money for the Public Service for the fiscal year ending the 31st day of March, 1976.
Mr. McKeough.

Ordered, That the Bill be read the second time forthwith.

The Bill was then read the second time.

Ordered, That the Bill be read the third time forthwith.

The Bill was then read the third time and passed.

The following Bill was read the second time:—

Bill 37, An Act to amend The Income Tax Act. *Ordered for Third Reading.*

The following Bill was read the third time and was passed:—

Bill 37, An Act to amend The Income Tax Act.

THE EVENING SITTING

8.00 O'CLOCK P.M.

The following Bill was read the second time:—

Bill 39, An Act to amend The Liquor Licence Act, 1975. *Ordered for Committee of the Whole House.*

The House resolved itself into a Committee to consider certain Bills:—

After some time Mr. Speaker resumed the Chair, and the Chairman reported, That the Committee had directed him to report the following Bill without amendment:—

Bill 39, An Act to amend The Liquor Licence Act, 1975.

Also, that the Committee had directed him to report the following Bill with a certain amendment:—

Bill 4, An Act to amend The Ontario Energy Board Act.

Ordered, That the Report be now received and adopted.

The following Bills were read the third time and were passed:—

Bill 4, An Act to amend The Ontario Energy Board Act

Bill 39, An Act to amend The Liquor Licence Act, 1975.

The Order of the Day for resuming the Adjourned Debate on the Amendment to the Motion for an Address in Reply to the Speech of the Honourable the Lieutenant Governor at the opening of the Session, having been read,

The debate was resumed and, after some time, it was,

On motion by Mr. Ziembra,

Ordered, That the debate be adjourned.

Two matters were debated on the motion to adjourn and the House then adjourned at 10.45 p.m.

THIRTIETH DAY

WEDNESDAY, DECEMBER 10TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

Mrs. Campbell from the Select Committee appointed to consider Bill 5 presented the Committee's Report which was read as follows and adopted:—

Your Committee begs to report the following Bill with certain amendments:—

Bill 5, An Act to regulate Holiday Closings for Retail Establishments.
Ordered for Committee of the Whole House.

The following Bills were introduced and read the first time:—

Bill 46, An Act to amend The Public Hospitals Act. *Mr. Roy.*

Bill 47, An Act to amend The Public Hospitals Act. *Mr. Roy.*

Mr. Speaker addressed the House as follows:—

Before the Orders of the Day, I would like to clarify for the House if I can the basis of my Ruling with respect to the presentation of Petitions.

A Public Petition is a petition presented under the provisions of Standing Order 83 to the Assembly asking the House to redress some grievance of the Petitioner. What has very often occurred in the past, is that a Member will present a Petition which is not, in fact, a Petition to the Assembly at all, but a request or Petition addressed to a Minister or to a Ministry. Moreover, many of these did not comply with the provisions of Standing Order 83 in other respects and in fact contravened specific requirements of that Order. It was one of these occurrences that led Mr. Speaker Reuter to make his Ruling of June 1st, 1973 in an effort to assist the Members in the presentation of such Petitions. This Ruling may be found in the Journals of that year at page 94. In that Ruling he set out at some length the history and procedure with respect to such Petitions. I refer any Members to that Ruling but it might be useful to quote a brief extract from the last paragraph thereof:

"I felt I should avail myself of this opportunity to point out to the House that the correct procedure, as established in this and other jurisdictions, is that when a Public Petition is to be presented to the House, it is filed with the Clerk's Office in advance, so that it may be scanned to ensure that it does not offend any of the Standing Orders

or precedents. When the Petition is in proper form and within the rules of the House, the Speaker is then advised in advance by the Clerk's Office that the Petition will be presented on that day".

The House resolved itself into a Committee to consider a certain Bill and, after some time, Mr. Speaker resumed the Chair, and the Chairman reported, progress on Bill 20, An Act to provide for the Review of Rents in respect of Residential Premises.

The House then adjourned at 6.00 p.m.

THIRTY-FIRST DAY

THURSDAY, DECEMBER 11TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

In the course of a Statement the Treasurer Tabled six charts on 1976 Expenditure Projections and related letters. (*Sessional Paper No. 37*).

Mr. Speaker addressed the House as follows:—

Before I call for Petitions I wish to make a final statement with respect to the presentations thereof. I can only say that if it is the wish of the majority of the Members of the House to abandon the previous practice, that is of course what will be done. The only reason for the procedure as outlined in Mr. Speaker Reuter's ruling was for the assistance of the Members and is the procedure followed in other jurisdictions. I direct the Members attention to *May's Parliamentary Practice*, 18th Edition, Page 799. However, I am sure that the Clerk's Office will be very happy to be relieved of this extra responsibility.

In accordance with the wishes of the House then, Petitions will be received and laid on the Table without prior scanning. This will, of course, make it necessary for me to examine the Petitions *after* tabling. If on examination it proves to be a Petition or request directed to a Minister, I will, as the Member for Brant-Oxford-Norfolk suggested, send it on to that Minister. If the Petition is in conflict in any way with Standing Orders 83 or 84 it will be returned to the petitioner. If, however, it is a proper Petition within the Standing Orders and sets forth a case in which the House has jurisdiction to interfere, it will be tabled for such action as the House may determine.

A Petition was received from the Member for Timiskaming.

The following Sessional Papers were Tabled:—

Alcoholism and Drug Addiction Research Foundation Annual Report 1973 (No. 38), and for 1974 (No. 39).

Mr. Singer from the Select Committee appointed to consider and set out general rules and guidelines for the guidance of the Ombudsman presented the Committee's Report as follows:—

The Select Committee on Guidelines for the Ombudsman was established on October 29th, 1975, with the following terms of reference:

“to consider and set out general rules and guidelines for the guidance of the Ombudsman.”

The Members of the Committee were Mr. Singer (Chairman) Messrs. Grossman, Lawlor, Hodgson, Norton, Reid (Rainy River) and Renwick.

The Committee has held three meetings. At the request of the Committee, Mr. Arthur Maloney, the Ombudsman, assigned to the Committee, Mr. Ortved, and the Honourable Roy McMurtry, the Attorney General, assigned Mr. John Cavarzan. Both of these gentlemen have been of substantial assistance to the Committee in giving their advice and their continued presence during our deliberations. Mr. Maloney, the Ombudsman, attended on the Committee accompanied by Mr. Brian Goodman, Director of Research for the Ombudsman, and Mr. Maloney outlined his approach to the problems which the Committee was investigating and has made a written submission to the Committee embodying his views, which is attached hereto as Schedule “A”.

Mr. Brian Goodman, Director of Research for the Ombudsman, outlined to the Committee the method the Ombudsman's office has for dealing with complaints. At the request of the Committee this has been submitted to the Committee and for the information of the Members of the Legislature, we attach Mr. Goodman's submission as Schedule “B” to this Report.

It is the opinion of the Committee that:—

1. It would be premature to seek at this time to define or recommend general rules for the guidance of the Ombudsman in the exercise of his function as referred to in Section 16 (1) of *The Ombudsman Act, 1975*. After reviewing other jurisdictions, and exploring, to some extent, the role and function of this office, we are of the opinion that greater on-going experience must be gained as to the range and ramifications of this office on an intimately consultative

basis, before attempting, except insofar as we have done so, a more fundamental delineation of rules. We recommend that the constituted committee working in close co-operative relationship with the Office of the Ombudsman, acquire a working knowledge of the types and varieties of the cases, and difficulties which may be encountered and on a subsequent date, not later than the 15th of June, 1976, the whole question be reviewed.

2. That the following general rules be immediately adopted for the guidance of the Ombudsman:
 - (a) that there be available in the Ombudsman's office such facilities as are necessary to enable those persons who wish to make complaints and who are unable to express adequately themselves in writing to have their views committed in writing by someone on the Ombudsman's staff;
 - (b) that the Ombudsman's office have available as part of its staff, or as the occasion requires, sufficient persons who are fluent not only in English but in other languages used in Ontario, which would allow the Ombudsman's office to properly communicate with any resident of Ontario no matter what that person's language facility may be.
3. The Committee wishes to point out that Section 17 (2) of *The Ombudsman Act, 1975*, which provides for letters addressed to the Ombudsman by inmates of any provincial correctional institution or training school or patients in a provincial psychiatric facility are to be forwarded to the Ombudsman unopened by the person in charge of the institution, training school or facility, but neglects to set out that communications from the Ombudsman to any such person should be forwarded unopened to such person by the person for the time being in charge of such institution, training school, or facility. The Committee believes that the necessary legislative amendment to correct this error should be made.
4. The Committee accepts the suggestion by the Ombudsman that it is premature at this time to delineate elaborately general rules and that there should be sufficient experience of running this office and the difficulties it may encounter and that a second look should be addressed to the provisions of Section 16 (1) and that one of the responsibilities of the Select Committee will be to work out in association with the Ombudsman the general rules for his guidance which can be recommended by that Select Committee.
5. The Committee believes that a permanent Committee of the Legislature should be established immediately so that it may review from time to time the following matters:
 - (a) the Reports of the Ombudsman as they become available from time to time,
 - (b) the Estimates of the Ombudsman,

- (c) the actions, or the lack of action, taken by those persons referred to in the Ombudsman's Reports;

and report in connection with these matters to the Legislature from time to time.

The Committee draws attention to the comments of the Camp Commission on Page 71 which *inter alia* recommends very briefly that "a further small, permanent Standing Committee with responsibility for examination and report on:

- (a) those petitions presented to the Assembly which are referred to the committee;
- (b) any undertaking made by a Minister to a Member of the Assembly which is not fulfilled within 10 days of its being made (the announcement in the House by the Member that the undertaking is unfulfilled would be examined by the Speaker who would rule whether or not the question should go to the committee);
- (c) reports to the Legislature by the Ombudsman."

There was a discussion with Mr. Maloney as to how he envisaged the extent of his powers under the provisions of the Statute. He pointed out that the Statute provides in Section 15 (1) that he has the right to initiate investigations on his own option and it is on this basis that he believes that he has a duty to investigate such matters as possible causes of unrest in the province's penal institutions. Several members expressed concern that the broad powers of the Ombudsman would not be used to establish a new level of political authority.

Mr. Maloney suggested that when the Legislature reviewed his reports from time to time if any of the matters raised in the reports came to a vote that they should be dealt with on the basis of a free vote as is done in some other jurisdictions. Discussions took place about this suggestion and it was felt that if the conduct of a Senior government person, elected or appointed, came into question it might be very difficult, if not impossible, to suggest meaningfully that there could be a free vote in relation to criticism addressed to such a person.

SCHEDULE A

MEMORANDUM OF REMARKS DELIVERED BY ARTHUR MALONEY, Q.C., THE OMBUDSMAN, TO A MEETING OF THE SELECT COMMITTEE ON GUIDELINES HELD ON THURSDAY, NOVEMBER 13TH, 1975

At the outset, allow me to express my appreciation for being given the opportunity to appear here before you and provide you with my views as to the sort of recommendations which you might consider making in the line

of guidelines for the Ombudsman, and also so that I might answer any questions which may have occurred to you in the course of your consideration of your mandate.

It is my understanding that the Select Committee On Guidelines For The Ombudsman has been established to make recommendations to the Legislative Assembly in relation to general rules which the Assembly might adopt in accordance with Section 16 of *The Ombudsman Act, 1975*, which provides as follows:

16.—(1) The Assembly may make general rules for the guidance of the Ombudsman in the exercise of his functions under this Act.

(2) All rules made under this Section shall be deemed to be regulations within the meaning of *The Regulations Act*.

(3) Subject to this Act and any rules made under this Section, the Ombudsman may determine his procedures.

As I also understand, the actual motion establishing the Select Committee was proposed on October 29, 1975 on the motion of The Honourable Roy McMurtry, seconded by Mr. Vernon Singer, and provides as follows:

That pursuant to the provisions of Section 16 of *The Ombudsman Act, 1975*, a Select Committee be appointed to consider and set out general rules and guidelines for the guidance of the Ombudsman and to provide formal recommendations to the Legislature thereon on or before December 1, 1975, the said Committee to consist of seven Members as follows: Mr. Singer, Chairman, Messrs. Grossman, Hodgson, Lawlor, Norton, Reid (Rainy River), Renwick.

It is my further understanding that your first meeting was held on November 5, 1975 at which time each member of the Committee had an opportunity to briefly set forth his views in relation to the terms of reference provided for the Committee and the meeting was then adjourned so that both myself and the Attorney General might have an opportunity to appear and provide whatever assistance we can to the Committee's deliberations.

I might say that I have had an opportunity to discuss the minutes of your earlier meeting with my colleague Niels Ortvad whom I requested attend as the representative of the Ombudsman's office and I have had an opportunity to review Mr. Singer's letter dated November 6, 1975 and setting out certain recommendations for regulations for discussion at this meeting. I am anxious to provide you with my thoughts on the sort of recommendations that your Committee might have in mind and I think I can do this by making reference to the suggested recommendations that Mr. Singer sets forth in his letter.

If I could deal first with his suggested recommendations. With respect to recommendation (b), I might say that we are already providing facilities for complaints which come to us verbally to be written down by members of our staff. With respect to recommendation (c), again, we are already ensuring that a citizen may complain to the Ombudsman in whatever

language he chooses to do so and you may be interested to know that I have presently serving on my staff personnel who are representative of and have linguistic capacities in not only English and French, but also Italian, German, Russian, Ukrainian, Czech, Slovak, Polish, Estonian, Yiddish and Hebrew. Now I would concur with Mr. Singer that these are areas which are of critical importance to the credibility of an Ombudsman's office and ought, along with other procedural matters, to be embodied in regulations. On the other hand, it is my view that before we embark upon hard and fast regulations we should have a clear picture of exactly what we are trying to accomplish by those regulations and if there is an ill, what the ill is that we want to remedy. Our office is still in an evolving stage and while we are trying to cope with these problems as they arise we do not yet even have a clear picture as to what all the problems will be. For these reasons, it is my position that this Committee ought not to act prematurely and make regulations which, although appearing appropriate at this point in time, might unduly hinder a subsequent Ombudsman, and wait until the areas requiring a regulatory framework are clearly apparent. In my view, the members of the Committee should refrain from acting until the blueprint which I undertook to prepare during the first year that I held this office is completed by which time it is to be hoped the areas requiring a regulatory response will have been delineated and perhaps even actual regulations will be suggested. In view of all of the foregoing, I would urge you therefor to adopt Mr. Singer's recommendation (d). The alternative is to approve regulations piecemeal. As new procedures appear called for I will implement them, document them and before June 1st, can discuss them with you for possible inclusion in a total package of rules and regulations.

If I might move on to his recommendation (e) which suggests that your Committee might recommend that a permanent Standing Committee be established. As you may be aware, also in connection with my commitment that I draw up this blueprint for the office of the Ombudsman that would be best suited to the needs of Ontario, I have recently returned from inspecting offices and meeting with my counterparts and officials of their office in the United Kingdom, France, Germany and Israel. The concept of a Standing Committee is one that I encountered only in England and it impressed me as a novel idea to ensure that some follow-up action was taken as a result of the Ombudsman's report. In England, Niels Ortved and myself met with Mr. David Scott, Clerk of the Select Committee on the Parliamentary Commissioner for Administration and Mr. Charles Fletcher-Cooke, Chairman of the same Committee. That Committee is appointed annually to examine the Reports of the Parliamentary Commissioner for Administration which are laid before the House and matters in connection therewith. It is comprised of eight members, four labour, three conservative and one independent, and is invariably chaired by a member of the opposition, currently Mr. Charles Fletcher-Cooke. The Committee is modelled on the Select Committee which receives and considers the report of the Auditor General and in the course of its proceedings will hear from Sir Alan Marre, the Parliamentary Commissioner for Administration, who will highlight the recommendations and criticisms contained in his Reports and then call before them representatives of the various ministries, whether senior civil servants or ministers themselves, to ascertain the action taken as a result of the Parliamentary Commissioner's recommendations. Everyone, including the members of the Committee, the Parliamentary Commissioner for Administration

and the representatives of the various ministries agree that this Committee provides an added measure of effectiveness to the office of the Parliamentary Commissioner for Administration that it might not otherwise have. This is a concept to which I am giving very serious consideration of drawing up my blueprint. One of the problems that I have been considering is with reference to the procedure to be followed, if, as and when a case arose that the Ombudsman is required to invoke his ultimate sanction—namely an appeal to the Legislature. The peculiar problem directed to my attention is as to whether or not, when such a situation arose and it culminates in a vote, should the vote be a free vote and not along party lines. If it were to be a free vote it would, of course, be on the understanding that it would not be regarded as a vote of confidence in the Government.

I should like to address myself to the requirements of Section 12 of the Statutes which require that the Ombudsman shall report annually upon the affairs of his Office to the Speaker of the Assembly. I may say that I regard that as a minimum requirement and it is my intention to file interim reports where I should deem them to be necessary to give effect to the true spirit and intent of the Legislature.

I would like to address myself to Mr. Singer's recommendation A, namely, his recommendation that consideration be given to enacting regulations so as to limit the field of investigations by the Ombudsman.

At the time that I undertook the Office of Ombudsman it was my determination that the persons who receive the first priority in my office would be the hundreds of individual complainants who feel that in some particular way they have been overlooked or mistreated in the course of the functioning of a provincial governmental organization and these individual complainants are the ones that the procedures in my office have been first designated to serve. In a few moments Brian Goodman our Director of Research will detail the procedures currently followed in the Office of the Ombudsman for dealing with such individual complaints. Mr. Goodman's presentation will be attached to mine.

As I debated my decision to assume my present responsibility one of the features of the legislation that appealed to me most and really accounted for my decision was the provision set out in Section 15 (2) which provided me with the opportunity to become involved in problem areas hopefully before they matured and either produced great numbers of complaints or something even worse. As I see it, the power conferred on the Ombudsman to make investigations of his own motion should be utilized in a fashion which will have the effect of diminishing the incidence of complaints.

I was glad to see that importance was attached to this power by some of the Members of the House who contributed to the debate when the Ombudsman Act was under consideration. Mr. Renwick for example in referring to the Ombudsman's right to act on his own motion commented on this provision as being fulsome and complete. Mr. Lawlor contemplated the Ombudsman in what he called "the widest swath and most benign way possible" The Honourable Mr. Clement who was then Attorney General made reference to the Ombudsman's powers in this regard as well.

I rather incline to think one of the problems on your mind is the announcement I made recently to conduct a preliminary investigation into conditions in Provincial penal institutions around the Province. You are all familiar with the brief prepared by the CSAO expressing alarm about certain conditions in the penal institutions. That particular problems may be presented by provincial correctional institutions is a fact that has achieved recognition in *The Ombudsman Act, 1975*, itself in that Section 17 (2) of the Act provides that letters written by inmates of any provincial correctional institution and addressed to the Ombudsman shall be immediately forwarded, unopened, to the Ombudsman by the person for the time being in charge of the institution. In my office, I have created a separate directorate headed by Ellen Adams, with whom I am sure you are all familiar, which will have as its primary responsibility the problems to be found in provincial correctional or psychiatric facilities. I may say that I have delivered a number of speeches on the role of the Ombudsman to various groups and organizations and on all those occasions I was careful to point out how intervention by the Ombudsman in relation to prison problems in particular would have the effect of averting riots and disturbances and thereby save the taxpayer the dollars that are always lost on such occasion not to mention the fact that this intervention might avert the loss of human life. Thus when I pick up the newspaper and read that certain responsible representatives of a respected body such as the CSAO are saying that riots are imminent in correctional facilities throughout the province that conditions are inhumane, overcrowded and totally lacking in discipline and when I have been given the power conferred on me by Section 15 (2) and having some knowledge of the type of problems these institutions might present, it seems to me that I would be derelict in my duty if I were not to initiate whatever action is open to me at least to ascertain the precise nature of the situation. Under Section 15 (1) of the Act the allegations made related to alleged acts and omissions of a governmental organization namely the Ministry of Correctional Services.

Further what I should point out and perhaps something on which I did not place sufficient emphasis, we are in receipt of complaints from approximately 75 to 100 inmates of provincial penal institutions concerning grievances that relate to overcrowding, sanitation, problems of segregation, lack of privacy, etc. It would be grossly inefficient if the Ombudsman were to initiate 75 separate investigations and would be much more costly than the sort of inquiry I announced would be undertaken. The results of the inquiry that is under way might tend to diminish the incidence of such complaints in the future. What I have undertaken is a preliminary examination as a result of which I hope to be able to say whether or not in my view a further and more extensive investigation is necessary. If I do conclude that a full scale investigation is required, I will make that recommendation to the Ministry of Correctional Service and it is immaterial to me whether the office of the Ombudsman carries out this investigation or it is carried out by the Ministry or by a Commissioner designated by the Ministry. The advantage of utilizing the office of the Ombudsman for such an investigation is that it would be conducted more efficiently and expeditiously not in the glare of the press in a public hearing. If the office of the Ombudsman were asked to undertake the responsibility for such an investigation I would require that additional staff be seconded to the office by the Ministry and at the expense of the Ministry so that the day-to-day

operations of the office would not be interrupted but in the end I would not be concerned if this investigation, if required, were undertaken by someone else altogether. Whether or not I recommend an investigation will depend on a series of reports I will receive next week.

I want to emphasize once again that this power to initiate investigations of my own motion into other than individual grievances is one of the features of the job that most appealed to me in that I see in this function an opportunity to act in a preventative as opposed to a remedial fashion. In connection with this power to initiate investigation you may be interested to know that I have a special desk established in my office which receives the daily papers from around the province and the individual manning that desk is responsible for scanning those papers to ascertain problem areas or potential problem areas in respect of which I might see fit to intervene or investigate of my own motion. It seems that to have it any other way would put me in the position of the Parliamentary Commissioner for Administration in England or the Mediateur in France who not only must act solely on the petition of a complainant but must wait until those complaints are channeled to him via a member of the elected Assembly. This is a feature of the systems in England and France which I did not favour and which in my view drastically delimits the effectiveness of an Ombudsman. I might add that in the course of the past three months I have spoken to a large number of gatherings all over the province totalling well over fifteen thousand people and this power to initiate complaints on my own motion is a power in respect of which I have found nothing but approval.

I may say that as I study the operation of The Ombudsman Act I propose to maintain a record of whatever difficulties, if any, may be encountered with a view to making suggestions to you about possible amendments if these should be required. For example Section 17 (2) of the Act permits inmates of penal institutions or psychiatric facilities to send their letters unopened to the Ombudsman. There is no corresponding provision to deal with letters from the Ombudsman to the inmate. This is a detail that could be corrected by way of future amendment although I am sure in the meantime senior custodial officers under the direction of the Ministry will deliver any correspondence from my office to inmates of these institutions without opening or otherwise inspecting them.

I should explain to you that I have carefully read the debates in Hansard relating to *The Ombudsman Act* and have derived much help and assistance from the advice thereby given by the Members of the House participating.

I am particularly mindful of the suggestions that were made for example by Mr. Samis, Mr. Renwick relating to the necessity of the Ombudsman travelling to certain points in the province—to various parts of the province so as to make himself realistically accessible to the people he has been appointed to serve.

You will be interested to know that I have laid on a program of public hearings around the province so as to enable individuals or groups of individuals and organizations to appear in a public setting to express their views as to how the newly created office of Ombudsman can best serve

the requirements of their particular area. The first such hearing—the pilot project in the program was in North Bay on November 4th and 5th. The Members of the House who recommended that the Ombudsman travel around in this fashion can surely feel satisfied that they gave me good advice in view of the experience we had in North Bay. The response of the public was excellent, the support of the news media was unreserved and the whole undertaking was a great success confirming the wisdom of my plan to conduct further public hearings around the province. I should say too that in North Bay members of my staff accompanied me and we were able to conduct private hearings and about 95 members of the public in the North Bay area availed themselves of the opportunity to present private grievances to us. These grievances were presented in a confidential setting and saved the individual complainants the inconvenience of writing to us or of coming to Toronto to see us. Similar opportunities to present private grievances will of course be provided at any of the public hearings it is my intention to hold in the future in other parts of the province.

I will now ask Brian Goodman to outline the procedures we are presently following in the Office of the Ombudsman to deal with individual grievances —Mr. Goodman.

SCHEDULE B

Presentation by Brian P. Goodman to Select Committee on Guidelines

November 13, 1975

PROCESSING AND DISPOSITION OF COMPLAINTS (OTHER THAN THOSE INVESTIGATED BY THE OMBUDSMAN OF HIS OWN MOTION)

There are three ways by which complaints reach the Ombudsman's office, namely:

- (1) Through a telephone call to the Ombudsman's office made by the complainant or someone on his behalf;
- (2) Through the complainant, or someone on his behalf (including his Member of Provincial Parliament) meeting with a member of the Ombudsman's staff;
- (3) Through a letter received by the Ombudsman's office from the complainant, or someone on his behalf, again including his Member of Provincial Parliament.

(1) COMPLAINTS RECEIVED BY TELEPHONE

Complaints received by telephone are generally fielded by our Director of Interviewers and his staff. In keeping with section 17 (1) of the Act, the complainant will be asked by the interviewer whether it is convenient for him to reduce his complaint to writing, and either mail or deliver it to the Ombudsman's office.

However, should the telephone interviewer be of the opinion that the complaint relates to an urgent matter, he or she will reduce the complaint to writing for the complainant, and confirm the contents of the complaint by letter to the grievor as soon as possible.

Should the complaint lie outside the jurisdiction conferred upon the Ombudsman by *The Ombudsman Act, 1975*, the complainant will be so advised, including the reasons therefor, and will further be advised of who we think is the proper authority or official to which his complaint should be made.

To accomplish this end, our office is developing a referral system for all levels of government, and private organizations, such as the Law Society of Upper Canada and the Royal College of Physicians and Surgeons.

(2) COMPLAINTS MADE IN PERSON

Should the complainant during the course of his telephone conversation with a member of the Ombudsman's staff indicate that he is unable to make his complaint in writing, he will be asked whether it is convenient for him to attend at one of our office facilities to make his complaint in person to a member of our interviewing staff.

If the complainant is unable to make the complaint in writing because he writes in a language other than English, he will be requested to make the complaint in writing in the language of his choice. Members of our staff are capable of translating some ten languages other than English, including of course French.

If no member of our staff is able to translate the letter, the letter will be sent to a translation service, and of course, in keeping with the Act, an oath of confidentiality will be administered to the translator.

Complainants who attend in person at one of our office facilities are interviewed by a member of our interviewing staff, who again will take down the complaint in writing and have the complainant sign the notes of the interview if possible.

In any case, the contents of the complaint will be reduced to writing in order that no problems may arise in the future with respect to the complainant denying that we had properly taken down his complaint.

Photocopies will be made of all original documents, and the originals returned to the complainant.

Again, if the complaint is not within the jurisdiction of the Ombudsman, the complainant will be so advised and we will attempt to put him in touch with the agency or person who can properly deal with it.

(3) COMPLAINTS BY LETTER

The majority of complaints are made to the Ombudsman's office by letter, as discussed under the previous headings.

Once the complaints have been reduced to writing, the correspondence and documentation are sent to the File Control Officer and her staff.

The letters and documents are read and a synopsis of each complaint is prepared on a complaint file summary, which is inserted in a file jacket.

The jacket is assigned a chronological number, a ministerial suffix code, a regional colour tab, and a priority colour dot. A cross reference index is maintained alphabetically by complainant and numerically by complaint number. The complaint file summary is progressively completed as the file is acted upon by the legal, research and investigative staff, and on resolution of the complaint, the final disposition and recommendation is recorded. If a priority colour dot is affixed to the file jacket, the file is sent immediately to the Legal Officer and his staff.

Should the File Control Officer be of the view that the matter complained of clearly lies within the jurisdiction of the Ombudsman, a letter of acknowledgement will be sent to the complainant and the file returned into the central system. Thus complaints, other than urgent ones, are tended to in the order in which they are received by our office.

If the matter complained of, in the view of the File Control Officer, clearly lies outside of the Ombudsman's authority, or should any question of jurisdiction exist, the file is directed to the Legal Officer and his staff.

The Legal Officer receives the files dealing with complaints which, to the mind of the File Control Officer, are either outside of the Ombudsman's jurisdiction or else where some question of jurisdiction exists.

If the Legal Officer is of the view that the matter complained of lies outside of the Ombudsman's jurisdiction, a letter along the lines previously discussed is sent to the complainant.

If some question of jurisdiction exists in the mind of the Legal Officer, the file would pass to the Director of Research and his staff for appropriate research and consideration.

If, after such research, the Director of Research concluded that the matter was outside the competence of the Ombudsman, he would send out a letter to the complainant as discussed above.

The Legal Officer would also receive all files relating to complaints within the jurisdiction of the Ombudsman. Where research was necessary, the file would be directed to the Director of Research and his staff who would review the file and the appropriate legislation and case law to determine the status of the law and its application to the complainant.

The Legal Officer, in consultation with the Director of Research, would then consider the facts of the case, in light of the legal research for the purpose of providing some guidance to the Director of Investigation in the investigation of the grievance by the Director and his staff.

The Director of Investigation would then supervise the investigation of the complaint by his staff, ensuring that the staff complied with the provisions of the Act in this regard, and that all persons able to give information helpful to an understanding of the complaint and its possible resolution were interviewed and their views canvassed. Before investigating the complaint, of course, the Ombudsman or the staff member so delegated would inform the head of the governmental organization affected of the Ombudsman's intention to make the investigation.

Upon the completion of the investigation, the Director of this branch would then submit a report containing the results of his investigation to the Ombudsman, who with the assistance and advice of the Legal Officer, the Director of Research and the Director of Investigation, would review the file with the view to determining what the disposition of the complaint should be, including whether any recommendation should be made to the governmental organization complained of.

Assuming the complaint was found to be valid, the Ombudsman would report his opinion and his reasons therefor to the appropriate governmental organization and Minister, including any recommendations which he saw fit to make. The Ombudsman would also inform the complainant of the result of his investigation, pursuant to section 23 of the Act.

Assuming recommendations were made by the Ombudsman, if within a reasonable time after the report was made no action was taken which seemed to the Ombudsman to be adequate and appropriate, the Ombudsman would, after considering the comments, if any, made by or on behalf of the governmental organization affected, send a copy of the report and recommendations to the Premier.

Should it still appear that no appropriate or adequate action is taken, the Ombudsman could exercise his discretion and make a report on the complaint and his recommendations to the Assembly.

Important elements of each closed complaint file will be extracted for a complaint data bank from which regular, periodic reports will be issued to the Ombudsman in preparation for his annual report to the Speaker of the Assembly, and any interim reports which the Ombudsman chooses to make. The data bank will also be used in conducting special analyses on complaint profiles.

Answers were Tabled to Questions Nos. 15, 16 and 17 (*See Hansard*).

The House resolved itself into a Committee to consider a certain Bill,

THE EVENING SITTING

8.00 O'CLOCK P.M.

and, after some time Mr. Speaker resumed the Chair, and the Chairman

reported progress on Bill 20, An Act to provide for the Review of Rents in respect of Residential Premises.

The House then adjourned at 10.50 p.m.

THIRTY-SECOND DAY

FRIDAY, DECEMBER 12TH, 1975

PRAYERS

10.00 O'CLOCK A.M.

Mr. Speaker addressed the House as follows:—

Yesterday I stated that I would examine the document tabled by the Member for Timiskaming. While the covering statement from the Member for Timiskaming, which is unsigned, is addressed to the Lieutenant Governor and the Legislative Assembly, the document itself calls on the Government through the Ministry of Health to take executive action in establishing a chronic care hospital in the old Kirkland and District Hospital, and it also clearly contravenes Standing Order 84 in that it contemplates a charge on the public revenue.

I have therefore, as I undertook to do in such cases, forwarded it to the Minister of Health for his consideration.

Mr. MacDonald from the Select Committee inquiring into Hydro's proposed bulk power rates presented an Interim Report (*No. 40*) and moved its adoption:—

On motion by Mr. Welch,

Ordered, That the debate be adjourned.

The Order of the Day for resuming the Adjourned Debate on the Amendment to the Motion for an Address in Reply to the Speech of the Honourable the Lieutenant Governor at the opening of the Session, having been read,

The debate was resumed and, after some time, it was,

On motion by Mr. Ziembra,

Ordered, That the debate be adjourned.

The House then adjourned at 1.00 p.m.

THIRTY-THIRD DAY

MONDAY, DECEMBER 15TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

The following Sessional Paper was tabled:—

Reports of The Municipal Advisory Committee on the Proposed Parkway Belt West Plan, July, 1975 and The Parkway Belt West Interested Groups and Residents Advisory Committee, March, 1975 (*No. 41*).

The following Bill was introduced and read the first time:—

Bill 48, An Act to amend The Municipal Act. *Mr. McKeough*.

The House resolved itself into a Committee to consider a certain Bill,

THE EVENING SITTING

8.00 O'CLOCK P.M.

and, after some time Mr. Speaker resumed the Chair, and the Chairman reported progress on Bill 20, An Act to provide for the Review of Rents in respect of Residential Premises.

The House then adjourned at 10.30 p.m.

THIRTY-FOURTH DAY

TUESDAY, DECEMBER 16TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

The following Sessional Paper was tabled:—

Report of the Executive Co-ordinator of Women's Programs on the Status of Women Crown Employees in Ontario, 1974-75 (*No. 42*).

The following Bills were introduced and read the first time:—

Bill 49, An Act to Prohibit Greyhound Racing. *Mr. Gaunt.*

Bill 50, An Act to amend The Consumer Protection Act. *Mr. Roy.*

The House resolved itself into a Committee to consider a certain Bill:—

After some time Mr. Speaker resumed the Chair, and the Chairman reported, That the Committee had directed him to report the following Bill with certain amendments:—

Bill 20, An Act to provide for the Review of Rents in respect of Residential Premises.

Ordered, That the Report be now received and adopted.

The following Bills were read the second time:—

Bill 41, An Act to amend The Planning Act. *Ordered for Committee of the Whole House.*

Bill 42, An Act to amend The Conveyancing and Law of Property Act. *Ordered for Committee of the Whole House.*

The House resolved itself into a Committee to consider certain Bills.

THE EVENING SITTING

8.00 O'CLOCK P.M.

After some time Mr. Speaker resumed the Chair, and the Chairman reported, That the Committee had directed him to report the following Bill without amendment:—

Bill 42, An Act to amend The Conveyancing and Law of Property Act.

Also that the Committee had directed him to report the following Bill with a certain amendment:—

Bill 41, An Act to amend The Planning Act.

And progress on Bill 26, An Act to amend The Landlord and Tenant Act.

Ordered, That the Report be now received and adopted.

Two matters were debated on the motion to adjourn and the House then adjourned at 10.45 p.m.

THIRTY-FIFTH DAY

WEDNESDAY, DECEMBER 17TH, 1975

PRAYERS

2.00 O'CLOCK P.M.

The following Sessional Papers were tabled:—

Drinking-Driving in the Province of Ontario:—

A Review of "Check Stop" and the 24 Hour Licence Suspension (No. 43).

Radiation Levels in St. Mary's Separate School, Port Hope (No. 44).

Annual Report of the McMichael Canadian Collection, 1974-75 (No. 45).

Annual Report of the Ministry of Education, 1974-75 (No. 46).

On motion by Mr. Welch,

Ordered, That, on Thursday, December 18th, the House will meet at 10.00 a.m. with a luncheon interval from 12.30 until 2.00 p.m. at which time the routine proceedings will be called.

The following Bill was introduced and read the first time:—

Bill 51, An Act to limit Mill Rate Increases. *Mr. Eaton*.

Answers were Tabled to Questions Nos. 1, 18, 19, 23, 24 and 30 (*See Hansard*).

Return was Tabled to Question No. 20 (*Sessional Paper No. 47*).

The following Bill was read the second time:—

Bill 48, An Act to amend The Municipal Act. *Ordered for Committee of the Whole House*.

The House resolved itself into a Committee to consider a certain Bill:—

After some time Mr. Speaker resumed the Chair, and the Chairman

reported, That the Committee had directed him to report the following Bill without amendment:—

Bill 48, An Act to amend The Municipal Act.

Ordered, That the Report be now received and adopted.

The Order of the Day for consideration of the December 12th Interim Report of the Select Committee inquiring into Hydro's proposed bulk power rates having been read, and a debate arising, after some time, the motion for the adoption of the Report was carried.

The House resolved itself into a Committee to consider certain Bills.

THE EVENING SITTING

8.00 O'CLOCK P.M.

After some time Mr. Speaker resumed the Chair, and the Chairman reported progress on the following Bills:—

Bill 5, An Act to regulate Holiday Closings for Retail Establishments.

Bill 26, An Act to amend The Landlord and Tenant Act.

Ordered, That the Report be now received and adopted.

The House then adjourned at 10.50 p.m.

THIRTY-SIXTH DAY

THURSDAY, DECEMBER 18TH, 1975

PRAYERS

10.00 O'CLOCK A.M.

The Order of the Day for resuming the Adjourned Debate on the Amendment to the Motion for an Address in Reply to the Speech of the Honourable the Lieutenant Governor at the opening of the Session, having been read,

The debate was resumed and, after some time, it was,

On motion by Mr. Laughren,

Ordered, That the debate be adjourned.

THE AFTERNOON SITTING

2.00 O'CLOCK P.M.

Ministers' Statements and Question Period to 3.16 p.m.

The following Sessional Papers were tabled:—

Ontario Energy Corporation Annual Report Period ended March 31, 1975
(No. 48).

Return to Question No. 9 respecting purchases of properties on Hamilton Beach by the Ministry of Transportation and Communications (No. 49).

On motion by Mr. Welch,

Ordered, That, the following substitutions be made on the Select Committee considering Proposed Hydro Rate Increases: Mr. Reed (Halton-Burlington) for Mr. Bullbrook, Mr. Eakins for Mr. Peterson, and Mr. Lane for Mr. Maeck.

The House resolved itself into a Committee to consider certain Bills:—

After some time Mr. Speaker resumed the Chair, and the Chairman reported, That the Committee had directed him to report the following Bills with certain amendments:—

Bill 5, An Act to regulate Holiday Closings for Retail Businesses.

Bill 26, An Act to amend The Landlord and Tenant Act.

Ordered, That the Report be now received and adopted.

The Order of the Day for Consideration of the December 4th Interim Report of the Select Committee on the Fourth and Fifth Reports of the Ontario Commission on the Legislature having been read, and a debate arising, after some time, the motion for the adoption of the Report was carried.

The following Bills were read the third time and were passed:—

Bill 5, An Act to regulate Holiday Closings for Retail Businesses.

Bill 20, An Act to provide for the Review of Rents in respect of Residential Premises.

Bill 26, An Act to amend The Landlord and Tenant Act.

Bill 41, An Act to amend The Planning Act.

Bill 42, An Act to amend The Conveyancing and Law of Property Act.

Bill 48, An Act to amend The Municipal Act.

The Order of the Day for resuming the Adjourned Debate on the Amendment to the Motion for an Address in Reply to the Speech of the Honourable the Lieutenant Governor at the opening of the Session, having been read,

The debate was resumed and, after some time, the amendment, as follows:—

That the Motion for an Address in Reply to the Speech of the Honourable the Lieutenant Governor now before the House be amended by adding thereto the following words:—

But this House regrets the failure of the Government to accept its responsibility to provide for the direct administration of Federal Wage and Price Controls.

having been put, was lost on the following division:—

AYES

Breithaupt	Hall	Reid
Bullbrook	Kerrio	(Rainy River)
Campbell	Mancini	Riddell
Conway	McKessock	Ruston
Cunningham	Miller	Smith
Eakins	(Haldimand-Norfolk)	(Nipissing)
Edighoffer	Newman	Spence
Ferris	(Windsor Walkerville)	Stong
Gaunt	Nixon	Sweeney
Good	Peterson	Worton—28.
Haggerty	Reed	
	(Halton-Burlington)	

NAYS

Angus	Henderson	Morrow
Auld	Hodgson	Newman
Bain	Irvine	(Durham North)
Belanger	Johnson	Norton
Bernier	(Wellington- Dufferin-Peel)	Parrott
Birch	Jones	Philip
Bounsall	Kennedy	Renwick
Breaugh	Kerr	Rhodes
Brunelle	Lane	Rollins
Burr	Laughren	Samis
Davidson	Leluk	Sandeman
(Cambridge)	Lewis	Scrivener
Davis	Lupusella	Smith
Davison	MacBeth	(Simcoe East)
(Hamilton Centre)	MacDonald	Smith
Deans	Mackenzie	(Hamilton Mountain)
di Santo	Maeck	Snow
Drea	Makarchuk	Stephenson
Eaton	Martel	Stokes
Evans	McCague	Swart
Ferrier	McClellan	Taylor
Foulds	McKeough	Timbrell
Germa	McMurtry	Warner
Gigantes	McNeil	Welch
Godfrey	Meen	Wells
Grande	Miller	Williams
Gregory	(Muskoka)	Wiseman
Grossman	Moffatt	Young
		Ziamba—78.

The main motion, having then been put, was declared carried,

And it was,

Resolved, That an humble Address be presented to the Honourable the Lieutenant Governor of the Province of Ontario, as follows:—

To the Honourable Pauline M. McGibbon, O.C., B.A., LL.D., D.U. (Ott), B.A.A. (Theatre), Lieutenant Governor of Ontario.

We, Her Majesty's most dutiful and loyal subjects, the Legislative Assembly of the Province of Ontario, now assembled, beg leave to thank Your Honour for the gracious Speech Your Honour has addressed to us.

Ordered, That the Address be engrossed and presented to the Honourable the Lieutenant Governor by those Members of this House who are Members of the Executive Council.

The Honourable the Lieutenant Governor of the Province entered the Chamber of the Legislative Assembly and took her seat upon the Throne.

Mr. Speaker addressed Her Honour in the following words:—

“May it please Your Honour:

The Legislative Assembly of the Province has at its present Sittings thereof passed certain Bills to which, in the name and on behalf of the said Legislative Assembly, I respectfully request Your Honour’s Assent.”

The Clerk Assistant then read the titles of the Bills that had passed as follows:—

“The following are the titles of the Bills to which Your Honour’s Assent is prayed:

Bill 2, An Act to amend The Highway Traffic Act.

Bill 3, An Act to amend The Public Commercial Vehicles Act.

Bill 4, An Act to amend The Ontario Energy Board Act.

Bill 5, An Act to regulate Holiday Closings for Retail Businesses.

Bill 6, An Act to amend The Development Corporations Act, 1973.

Bill 7, An Act to amend The Municipal Act.

Bill 20, An Act to provide for the Review of Rents in respect of Residential Premises.

Bill 26, An Act to amend The Landlord and Tenant Act.

Bill 27, An Act to amend The Highway Traffic Act.

Bill 34, An Act to amend The Motorized Snow Vehicles Act, 1974.

Bill 37, An Act to amend The Income Tax Act.

Bill 39, An Act to amend The Liquor Licence Act, 1975.

Bill 41, An Act to amend The Planning Act.

Bill 42, An Act to amend The Conveyancing and Law of Property Act.

Bill 48, An Act to amend The Municipal Act.”

To these Acts the Royal Assent was announced by the Clerk of the Legislative Assembly in the following words:

“In Her Majesty’s name, the Honourable the Lieutenant Governor doth assent to these Bills.”

Mr. Speaker then said:—

MAY IT PLEASE YOUR HONOUR:

We, Her Majesty's most dutiful and faithful subjects, the Legislative Assembly of the Province of Ontario, in Session assembled, approach Your Honour with sentiments of unfeigned devotion and loyalty to Her Majesty's person and Government, and humbly beg to present for Your Honour's acceptance a Bill intituled, "An Act for granting to Her Majesty certain sums of money for the Public Service for the fiscal year ending the 31st day of March, 1976."

To this Act the Royal Assent was announced by the Clerk of the Legislative Assembly in the following words:—

"The Honourable the Lieutenant Governor doth thank Her Majesty's dutiful and loyal Subjects, accept their benevolence and assent to this Bill in Her Majesty's name."

The Honourable the Lieutenant Governor was then pleased to deliver the following gracious speech:—

Mr. Speaker and Members of the Legislative Assembly:

I am pleased to address you at the close of this First Session of the 30th Parliament of Ontario.

The Government's business has embraced the establishment of a framework for Ontario's participation in the national anti-inflation program over the next two years, as well as the enactment of legislative items of pressing importance.

The Ontario position on Canada's anti-inflation program was enunciated in the Legislature on October 30th. Ontario has elected to place its public sector under the direct authority of the Federal Anti-inflation Board as the only way to ensure that the guidelines are uniformly applied throughout Canada.

Ministers of Government have been holding discussions with leaders of the various sectors of the economy to seek their co-operation in adhering to the principles of the anti-inflation program. In the new year, similar discussions will take place with local government authorities and school board officials throughout the province.

The Province of Ontario is itself committed to making further economies in the crucial area of government spending and has announced major initiatives to help achieve this. They cover:

- reduced borrowing of funds by Ontario Hydro,
- extension of the present freeze on public service complement,
- freezing salaries of senior civil servants to the end of 1976,

- placing limits on provincial assistance to local governments,
- and adoption of a provincial expenditure growth target of 10% for 1976-77.

At the same time, Provincial grant limits for 1976-77 have already been announced to give the various public agencies and institutions adequate time to prepare their budgets accordingly.

In the past year, Ontario's economy felt the effects of the continuing international economic recession. While conditions improved toward the end of the year, real growth will this year be slightly lower than the level for 1974.

Output in Ontario manufacturing industries was hurt by two main factors: a slowdown in housing construction throughout the country affected the production of durable goods in Ontario; and the province's automobile industry was harmed by poor American demand.

Over 111,000 new jobs have been created in Ontario since January 1975. However, because of significant increases in the size of the labour force, growth in employment has not kept pace with the number of people seeking jobs. Young people and women in particular have had difficulty finding employment.

Ontario looks ahead to improved economic performance to help create more new employment. Ontario and Canada look to the national program of wage and price restraints to moderate inflation. The Government's appeal cannot be too strongly emphasized nor too often repeated that all Ontarians are urged to do their part to help make the national anti-inflation effort a success.

It continues to be the policy of the Government to encourage public reviews of matters of vital public import. During this Session, two such key issues were referred to Select Committees of the Legislature: Ontario Hydro's proposals for increases in bulk power rates next year, and the question of rent review.

In the first instance, the requirements and interests of industrial customers, municipal utilities, the general public and Ontario Hydro itself have been fully taken into account. All parties concerned can be reassured that a final decision will have been based on proper consideration of all the issues.

Similarly, the work of the Select Committee on Rent Reviews and Tenant Security has made a notable contribution to the enactment of legislation which, while aimed primarily at ensuring fair treatment of tenants who may face unreasonable rent increases, has sought to achieve an accommodation that is equitable to both tenant and landlord.

In other legislation, an amendment to the Assessment Act will bring some relief to owners of high-rise condominium or co-operative apartments through lower assessments and resulting lower property taxes.

Guidelines issued last month to the Ontario credit-rating industry established a code of reference aimed at providing women equality of access to credit.

Effective January 1, 1976, Ontario will become the first province in Canada to require mandatory use of automobile seat belts. It is greatly expected that this measure, together with new lower speed limits, will save on Ontario's energy consumption bill, on the Province's hospital and medical care costs and, most important, will save many Ontarians from injury or death on our highways in the years ahead.

The swearing-in of Ontario's first Ombudsman on October 30th added an honoured democratic tradition to the administration of government in the province. Ontario proudly joins seven other Canadian provinces in the establishment of this office which will provide greater protection than ever before for the individual rights of all Ontario residents in relation to the Government.

The fifth report of the Ontario Commission on the Legislature, published this fall, concluded a task set by unanimous agreement of the Members of this House three years ago. It remains of the highest importance that the processes of the Assembly be in keeping with the times if this body is to serve the people of Ontario in the best way possible. Several recommendations in the earlier reports have been implemented and a Select Committee has been considering the final document. On your behalf, I wish to thank the Commissioners for their unflinching efforts in carrying out this assignment.

On November 20, the report of the Government's Special Program Review Committee was tabled, the result of a 6-month examination of provincial expenditures. The overall objective is to achieve improved productivity in government and restrain the growth of government spending.

While it is patently clear that government spending in Ontario must be restrained, it is also the responsibility of the Government to continue to provide the services that people need. The Government is hopeful that internal efficiency measures using existing human and physical resources, and expansionary initiatives in the private sector can together achieve a better balance in providing for the needs of the people of Ontario. The Committee's 184 recommendations have potential consequences for all Ontarians, and public response to the report is sought prior to the Government's determination of implementation decisions.

Honourable Members, I thank you, in our Sovereign's name, for your diligence in the performance of your duties, and for the many accomplishments of this relatively short Session.

In declaring the Session prorogued, I wish to join with you in expressing Season's Greetings to all the people of Ontario, and I pray that you will have a safe and enjoyable holiday with your families and friends.

God bless the Queen and Canada.

The Government House Leader then said:—

Mr. Speaker and Members of the Legislative Assembly:

It is the will and pleasure of the Honourable the Lieutenant Governor that this Legislative Assembly be prorogued and this Legislative Assembly is accordingly prorogued.

6.55 p.m.